

## Contents

Page

<b>CHAPTER 1: INTRODUCTION AND SUMMARY .....</b>	<b>1</b>
Introduction .....	0 .....
summary of Findings .....	1 .....
The Radio Frequency Spectrum .....	4 .....
General Background .....	4 .....
Radio Spectrum as Public Resource .....	6 .....
Spectrum Scarcity and Crowding .....	7 .....
Spectrum Management .....	8 .....
World Administrative Radio Conferences .....	9 .....
General .....	9 .....
The 1992 World Administrative Radio Conference .....	10 .....
U.S. Preparations and WARC Proceedings .....	24 .....
<b>CHAPTER 2: RADIOTRANSMISSION TECHNOLOGIES AND SERVICES:     PROBLEM AND SOLUTION .....</b>	<b>27</b>
Introduction .....	" ....." .....
Spectrum Basics .....	27 .....
Radio Waves .....	27 .....
Transmission Characteristics .....	30 .....
Characteristics of Radio Frequency Bands .....	32 .....
Technologies and Services Create Congestion .....	34 .....
Broadcasting .....	35 .....
Mobile Services .....	36 .....
Part 15 Devices .....	40 .....
Point-to-Point Microwave Radio Relay Systems .....	40 .....
Radio in the Local Imp. ....	40 .....
Satellite Services .....	41 .....
Other Specialized Services .....	42 .....
Technology Solutions to Spectrum Crowding .....	43 .....
Use of Higher Frequencies .....	43 .....
Trunked Mobile Systems .....	44 .....
Reuse of Frequencies in Mobile Cellular Radio Systems .....	44 .....
Digital Compression .....	44 .....
Improved Transmission Techniques .....	45 .....
Summary .....	47 .....
<b>CHAPTER 3: THE INTERNATIONAL CONTEXT FOR SPECTRUM POLICY .....</b>	<b>49</b>
Introduction .....	49 .....
International Spectrum Administration: The ITU .....	49 .....
Description .....	49 .....
Structure of ITU Spectrum Activities .....	50 .....
Importance .....	55 .....
Activities Outside the ITU .....	55 .....
Changes in the ITU .....	56 .....
Major Trends Shaping International Telecommunication Policymaking .....	62 .....
Pace of Technological Change .....	63 .....
Globalization .....	63 .....
Rising Importance of Regionalism .....	64 .....
Liberalization and privatization .....	69 .....
Telecommunications and Economics .....	70 .....
New Players and Alliances .....	71 .....
Summary and Implications .....	73 .....
<b>CHAPTER 4: DOMESTIC PREPARATIONS PROCESS FOR WARC-92 .....</b>	<b>75</b>
Introduction .....	75 .....

<b>WARC Preparation Activities .....</b>	<b>75</b>
Institutional Roles .....	76
Federal Communications Commission .....	76
National Telecommunications and Information Administration .....	84
Department of State .....	89
Private Sector and User Groups .....	92
<b>CHAPTER 5: IMPLICATIONS OF WARC-92 FOR U.S. RADIOPHONIC COMMUNICATION POLICYMAKING .....</b>	<b>97</b>
Introduction .....	97
WARC Preparations: An Exercise in Democracy .....	97
Implications for International RadioCommunication Policy .....	98
System Is Fragmented .....	99
No Coordinated U.S. Radiocommunication Policy .....	100
Personal Relationships Drive Preparations .....	101
Little High-Level Commitment .....	103
Resource Constraints .....	103
GovernmentFrequency Data Is Inadequate .....	104
Summary and Implications .....	104
<b>APPENDIX A:ACRONYMS AND GLOSSARY OF TERMS .....</b>	<b>107</b>
<b>APPENDIX B: AGENDA FOR THE 1992 WORLD ADMINISTRATIVE RADIO CONFERENCE .....</b>	<b>111</b>
<b>APPENDIX C: APPLICATIONS FOR NEWSERVICES .....</b>	<b>115</b>
<b>APPENDIX D: U.S. PROPOSALS FOR WARC MALAGA-TORREMOLINOS, SPAIN,1992 .....</b>	<b>122</b>
<b>INDEX .....</b>	<b>133</b>

### *Boxes*

<i>Box</i>	<i>Page</i>
2-A. Basic Definitions of Radiocommunications Terms .....	28
2-B. Future Phone? The PCN Is a Wireless To Watch .....	38
3-A. Summary of Changes Proposed by the High Level Committee .....	57
3-B. Inter-American Telecommunications Conference-CITEL .....	66
3-C. CITEL Preparations for WARC-92 .....	69

### *Figures*

<i>Figure</i>	<i>Page</i>
1-1. Radio Frequency Spectrum and Selected Services .....	5
1-2. International Telecommunication Union Regions of the World .....	11
2-1. Frequency Band Designations .....	31
2-2. Radio Wave Transmission .....	32
2-3. Terrestrial and Satellite Transmission Ranges .....	33
2-4. Broadcasting-Satellite Service-Sound .....	36
2-5. Growth in Cellular Phone Service, 1984-91 .....	37
3-1. Current Structure of the International Telecommunication Union .....	51
3-2. international Radio Consultative Committee Study Groups Preparing for WARC-92 .....	54
3-3. International Telecommunication Union Structure: Changes Recommended by the High Level Committee .....	59
4-1. Organization of the U.S. Federal Communications Commission .....	77
4-2. Organizational Structure of the Industry Advisory Committee .....	82
4-3. organization of the U.S. National Telecommunications and Information Administration .....	85

### *Tables*

<i>Table</i>	<i>Page</i>
1-1. Radio Frequency Bands and Uses .....	7
1-2. International Telecommunication Union World Conferences Since 1979 .....	10