Contents

1 Summary, Issues and Options 1

Summary of Findings 1 Policy Issues and Options 15 Chapter Review 50

2 The Consequences of Harmful Non-Indigenous Species 51

What's In and What's Out: Focus and Definitions 51
Do We Know Enough To Assess the Situation? 54
Benefits of Introductions 56
When Non-Indigenous Species Cause Problems 57
Economic Costs 63
Health Costs 69
Environmental Costs 70
Relationship to Biological Diversity 74
Chapter Review 76

3 The Changing Numbers, Causes, and Rates of Introductions 77

Pathways: Humans Increase the Movement of Species 77 How Many Non-Indigenous Species Are There? 91 Factors Affecting Pathways and Rates 96 How Many Is Too Many? 97 Chapter Review 100

4 The Application of Decisionmaking Methods 107

Which Species Are Imported and Released? 108
Which Species Are Controlled or Eradicated? 110
Common Decisionmaking Approaches 111
Decisionmaking Protocols 125
Values in Decisionmaking 129
New Syntheses of Diverse Approaches 131
Chapter Review 136

5 Technologies for Preventing and Managing Problems 137

Technologies for Preventing Unintentional and Illegal Introductions 137
Technologies for Managing Established Harmful
Non-Indigenous Species 143
Related Issues 157
Chapter Review 162







6 A Primer on Federal Policy 163

Lessons From the Primer 163 Current National Policy 166 Policies and Programs of Federal Agencies 170 Chapter Review 200

7 State and Local Approaches From a National

Perspective 201

The Relationship Between the Federal Government and the States 201
Relationships Among States 207
State Laws Regulating Fish and Wildlife Importation and Release 208
State Laws on Non-Indigenous Plants, Insects, and Other Invertebrate Animals 221
Proposed Model State Laws 227
Local Approaches 229
Chapter Review 231

8 Two Case Studies: Non-Indigenous Species in Hawaii and Florida 233

Non-Indigenous Species in Hawaii 234 Non-Indigenous Species in Florida 254 Chapter Review 266

9 Genetically Engineered Organisms as a Special Case 267

Sources of Controveny 268
Federal Regulation of GEO Releases 272
Ecological Risk Assessment 279
Chapter Review 285

10 The Context of the Future: International Law and Global Change 287

Increasing Global Trade and Other Socioeconomic Trends 287
Technological Changes 293
Treaties and the Movement of Harmful Non-Indigenous Species 294
From Trends to Predictions 298
Wrap-up: The Choices Before Us 306

APPENDIXES

A List of Boxes, Figures, and Tables 307

B Authors, Workshop Participants, Reviewers, and Survey Respondents 311

C References 319

SPECIES INDEX 371

INDEX 380

