

Deciphering the Liquidity and Credit Crunch 2007–2008

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The financial market turmoil in 2007 and 2008 has led to the most severe financial crisis since the Great Depression and threatens to have large repercussions on the real economy. The bursting of the housing bubble forced banks to write down several hundred billion dollars in bad loans caused by mortgage delinquencies. At the same time, the stock market capitalization of the major banks declined by more than twice as much. While the overall mortgage losses are large on an absolute scale, they are still relatively modest compared to the \$8 trillion of U.S. stock market wealth lost between October 2007, when the stock market reached an all-time high, and October 2008. This paper attempts to explain the economic mechanisms that caused losses in the mortgage market to amplify into such large dislocations and turmoil in the financial markets, and describes common economic threads that explain the plethora of market declines, liquidity dry-ups, defaults, and bailouts that occurred after the crisis broke in summer 2007.

To understand these threads, it is useful to recall some key factors leading up to the housing bubble. The U.S. economy was experiencing a low interest rate environment, both because of large capital inflows from abroad, especially from Asian countries, and because the Federal Reserve had adopted a lax interest rate policy. Asian countries bought U.S. securities both to peg the exchange rates at an export-friendly level and to hedge against a depreciation of their own currencies against the dollar, a lesson learned from the Southeast Asian crisis of the late 1990s. The Federal Reserve Bank feared a deflationary period after the bursting of the Internet bubble and thus did not counteract the buildup of the housing bubble. At the same time, the banking system underwent an important transformation. The

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traditional banking model, in which the issuing banks hold loans until they are repaid, was replaced by the “originate and distribute” banking model, in which loans are pooled, tranced, and then resold via securitization. The creation of new securities facilitated the large capital inflows from abroad.

The first part of the paper describes this trend towards the “originate and distribute” model and how it ultimately led to a decline in lending standards. Financial innovation that had supposedly made the banking system more stable by transferring risk to those most able to bear it led to an unprecedented credit expansion that helped feed the boom in housing prices. The second part of the paper provides an event logbook on the financial market turmoil in 2007–08, ending with the start of the coordinated international bailout in October 2008. The third part explores four economic mechanisms through which the mortgage crisis amplified into a severe financial crisis. First, *borrowers’ balance sheet effects* cause two “liquidity spirals.” When asset prices drop, financial institutions’ capital erodes and, at the same time, lending standards and margins tighten. Both effects cause fire-sales, pushing down prices and tightening funding even further. Second, the *lending channel* can dry up when banks become concerned about their future access to capital markets and start hoarding funds (even if the creditworthiness of borrowers does not change). Third, *runs on financial institutions*, like those that occurred at Bear Stearns, Lehman Brothers, and Washington Mutual, can cause a sudden erosion of bank capital. Fourth, *network effects* can arise when financial institutions are lenders and borrowers at the same time. In particular, a gridlock can occur in which multiple trading parties fail to cancel out offsetting positions because of concerns about counterparty credit risk. To protect themselves against the risks that are not netted out, each party has to hold additional funds.

Banking Industry Trends Leading Up to the Liquidity Squeeze

Two trends in the banking industry contributed significantly to the lending boom and housing frenzy that laid the foundations for the crisis. First, instead of holding loans on banks’ balance sheets, banks moved to an “originate and distribute” model. Banks repackaged loans and passed them on to various other financial investors, thereby off-loading risk. Second, banks increasingly financed their asset holdings with shorter maturity instruments. This change left banks particularly exposed to a dry-up in funding liquidity.

Securitization: Credit Protection, Pooling, and Tranching Risk

To offload risk, banks typically create “structured” products often referred to as *collateralized debt obligations* (CDOs). The first step is to form diversified portfolios of mortgages and other types of loans, corporate bonds, and other assets like credit card receivables. The next step is to slice these portfolios into different tranches. These tranches are then sold to investor groups with different appetites for risk.

The safest tranche—known as the “super senior tranche”—offers investors a (relatively) low interest rate, but it is the first to be paid out of the cash flows of the portfolio. In contrast, the most junior tranche—referred to as the “equity tranche” or “toxic waste”—will be paid only after all other tranches have been paid. The mezzanine tranches are between these extremes.

The exact cutoffs between the tranches are typically chosen to ensure a specific rating for each tranche. For example, the top tranches are constructed to receive a AAA rating. The more senior tranches are then sold to various investors, while the toxic waste is usually (but not always) held by the issuing bank, to ensure that it adequately monitors the loans.

Buyers of these tranches or regular bonds can also protect themselves by purchasing *credit default swaps* (CDS), which are contracts insuring against the default of a particular bond or tranche. The buyer of these contracts pays a periodic fixed fee in exchange for a contingent payment in the event of credit default. Estimates of the gross notional amount of outstanding credit default swaps in 2007 range from \$45 trillion to \$62 trillion. One can also directly trade indices that consist of portfolios of credit default swaps, such as the CDX in the United States or iTraxx in Europe. Anyone who purchased a AAA-rated tranche of a collateralized debt obligation combined with a credit default swap had reason to believe that the investment had low risk because the probability of the CDS counterparty defaulting was considered to be small.

Shortening the Maturity Structure to Tap into Demand from Money Market Funds

Most investors prefer assets with short maturities, such as short-term money market funds. It allows them to withdraw funds at short notice to accommodate their own funding needs (for example, Diamond and Dybvig, 1983; Allen and Gale, 2007) or it can serve as a commitment device to discipline banks with the threat of possible withdrawals (as in Calomiris and Kahn, 1991; Diamond and Rajan, 2001). Funds might also opt for short-term financing to signal their confidence in their ability to perform (Stein, 2005). On the other hand, most investment projects and mortgages have maturities measured in years or even decades. In the traditional banking model, commercial banks financed these loans with deposits that could be withdrawn at short notice.

The same maturity mismatch was transferred to a “shadow” banking system consisting of off-balance-sheet investment vehicles and conduits. These structured investment vehicles raise funds by selling short-term asset-backed commercial paper with an average maturity of 90 days and medium-term notes with an average maturity of just over one year, primarily to money market funds. The short-term assets are called “asset backed” because they are backed by a pool of mortgages or other loans as collateral. In the case of default, owners of the asset-backed commercial paper have the power to seize and sell the underlying collateral assets.

The strategy of off-balance-sheet vehicles—investing in long-term assets and

borrowing with short-term paper—exposes the banks to *funding liquidity risk*: investors might suddenly stop buying asset-backed commercial paper, preventing these vehicles from rolling over their short-term debt. To ensure funding liquidity for the vehicle, the sponsoring bank grants a credit line to the vehicle, called a “liquidity backstop.” As a result, the banking system still bears the liquidity risk from holding long-term assets and making short-term loans even though it does not appear on the banks’ balance sheets.

Another important trend was an increase in the maturity mismatch on the balance sheet of investment banks. This change was the result of a move towards financing balance sheets with short-term repurchase agreements, or “repos.” In a repo contract, a firm borrows funds by selling a collateral asset today and promising to repurchase it at a later date. The growth in repo financing as a fraction of investment banks’ total assets is mostly due to an increase in overnight repos. The fraction of total investment bank assets financed by overnight repos roughly doubled from 2000 to 2007. Term repos with a maturity of up to three months have stayed roughly constant as a fraction of total assets. This greater reliance on overnight financing required investment banks to roll over a large part of their funding on a daily basis.

In summary, leading up to the crisis, commercial and investment banks were heavily exposed to maturity mismatch both through granting liquidity backstops to their off-balance sheet vehicles and through their increased reliance on repo financing. Any reduction in funding liquidity could thus lead to significant stress for the financial system, as we witnessed starting in the summer of 2007.

Rise in Popularity of Securitized and Structured Products

Structured financial products can cater to the needs of different investor groups. Risk can be shifted to those who wish to bear it, and it can be widely spread among many market participants. This allows for lower mortgage rates and lower interest rates on corporate and other types of loans. Besides lower interest rates, securitization allows certain institutional investors to hold assets (indirectly) that they were previously prevented from holding by regulatory requirements. For example, certain money market and pension funds that were allowed to invest only in AAA-rated fixed-income securities could now also invest in a AAA-rated senior tranche of a portfolio constructed from BBB-rated securities. However, a large part of the credit risk never left the banking system, since banks, including sophisticated investment banks, were among the most active buyers of structured products (see for example, Duffie, 2008). This suggests that other, perhaps less worthy motives were also at work in encouraging the creation and purchase of these assets.

In hindsight, it is clear that one distorting force leading to the popularity of structured investment vehicles was *regulatory and ratings arbitrage*. The Basel I accord (an international agreement that sets guidelines for bank regulation) required that banks hold capital of at least 8 percent of the loans on their balance sheets; this

capital requirement (called a “capital charge”) was much lower for contractual credit lines. Moreover, there was no capital charge at all for “reputational” credit lines—noncontractual liquidity backstops that sponsoring banks provided to structured investment vehicles to maintain their reputation. Thus, moving a pool of loans into off-balance-sheet vehicles, and then granting a credit line to that pool to ensure a AAA-rating, allowed banks to reduce the amount of capital they needed to hold to conform with Basel I regulations while the risk for the bank remained essentially unchanged. The subsequent Basel II accord—which went into effect on January 1, 2007, in Europe but is yet to be fully implemented in the United States—took some steps to correct this preferential treatment of noncontractual credit lines, but with little effect. Basel II implemented capital charges based on asset ratings, but banks were able to reduce their capital charges by pooling loans in off-balance-sheet vehicles. Because of the reduction of idiosyncratic risk through diversification, assets issued by these vehicles received a better rating than did the individual securities in the pool.¹ In addition, issuing short-term assets improved the overall rating even further, since banks sponsoring these structured investment vehicles were not sufficiently downgraded for granting liquidity backstops.

Moreover, in retrospect, the statistical models of many professional investors and credit-rating agencies provided overly optimistic forecasts about structured finance products. One reason is that these models were based on historically low mortgage default and delinquency rates. More importantly, past downturns in housing prices were primarily regional phenomena—the United States had not experienced a nationwide decline in housing prices in the period following World War II. The assumed low cross-regional correlation of house prices generated a perceived diversification benefit that especially boosted the valuations of AAA-rated tranches (as explained in this symposium in the paper by Coval, Jurek, and Stafford).

In addition, structured products may have received more favorable ratings compared to corporate bonds because rating agencies collected higher fees for structured products. “Rating at the edge” might also have contributed to favorable ratings of structured products versus corporate bonds; while a AAA-rated bond represents a band of risk ranging from a near-zero default risk to a risk that just makes it into the AAA-rated group, banks worked closely with the rating agencies to ensure that AAA tranches were always sliced in such a way that they *just* crossed the dividing line to reach the AAA rating. Fund managers, “searching for yield,” were attracted to buying structured products because they seemingly offered high expected returns with a small probability of catastrophic loss. In addition, some

¹ To see this, consider a bank that hypothetically holds two perfectly negatively correlated BBB-rated assets. If it were to hold the assets directly on its books, it would face a high capital charge. On the other hand, if it were to bundle both assets in a structured investment vehicle, the structured investment vehicle could issue essentially risk-free AAA-rated assets that the bank can hold on its books at near zero capital charge.

fund managers may have favored the relatively illiquid junior tranches precisely because they trade so infrequently and were therefore hard to value. These managers could make their monthly returns appear attractively smooth over time because they had some flexibility with regard to when they could revalue their portfolios.

Consequences: Cheap Credit and the Housing Boom

The rise in popularity of securitized products ultimately led to a flood of cheap credit, and lending standards fell. Because a substantial part of the risk will be borne by other financial institutions, banks essentially faced only the “pipeline risk” of holding a loan for some months until the risks were passed on, so they had little incentive to take particular care in approving loan applications and monitoring loans. Keys, Mukherjee, Seru, and Vig (2008) offer empirical evidence that increased securitization led to a decline in credit quality. Mortgage brokers offered teaser rates, no-documentation mortgages, piggyback mortgages (a combination of two mortgages that eliminates the need for a down payment), and NINJA (“no income, no job or assets”) loans. All these mortgages were granted under the premise that background checks are unnecessary because house prices could only rise, and a borrower could thus always refinance a loan using the increased value of the house.

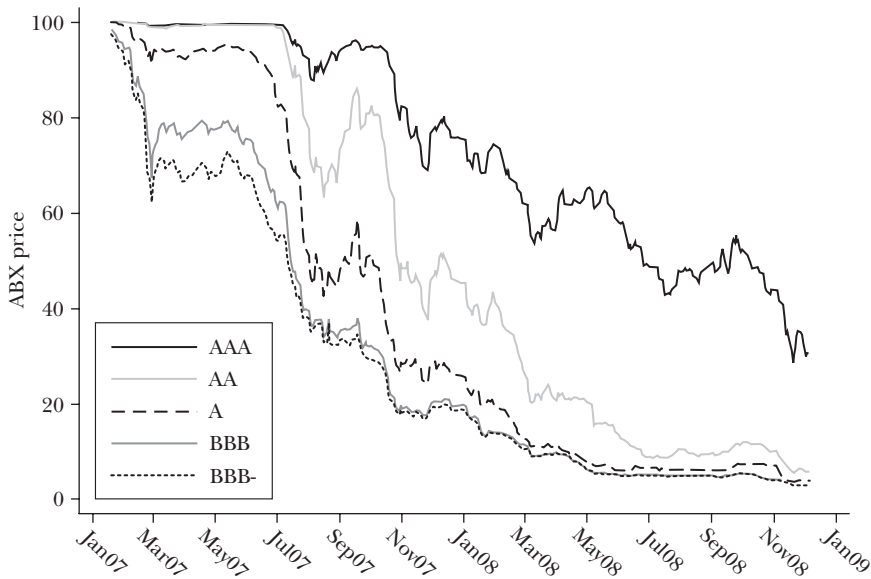
This combination of cheap credit and low lending standards resulted in the housing frenzy that laid the foundations for the crisis. By early 2007, many observers were concerned about the risk of a “liquidity bubble” or “credit bubble” (for example, Berman, 2007). However, they were reluctant to bet against the bubble. As in the theoretical model presented in Abreu and Brunnermeier (2002, 2003), it was perceived to be more profitable to ride the wave than to lean against it. Nevertheless, there was a widespread feeling that the day of reckoning would eventually come. Citigroup’s former chief executive officer, Chuck Prince, summed up the situation on July 10, 2007 by referring to Keynes’s analogy between bubbles and musical chairs (Nakamoto and Wightton, 2007): “When the music stops, in terms of liquidity, things will be complicated. But as long as the music is playing, you’ve got to get up and dance. We’re still dancing.” This game of musical chairs, combined with the vulnerability of banks to dry-ups in funding liquidity, ultimately unfolded into the crisis that began in 2007.

The Unfolding of the Crisis: Event Logbook

The Subprime Mortgage Crisis

The trigger for the liquidity crisis was an increase in subprime mortgage defaults, which was first noted in February 2007. Figure 1 shows the ABX price index, which is based on the price of credit default swaps. As this price index

Figure 1

Decline in Mortgage Credit Default Swap ABX Indices*(the ABX 7-1 series initiated in January 1, 2007)*

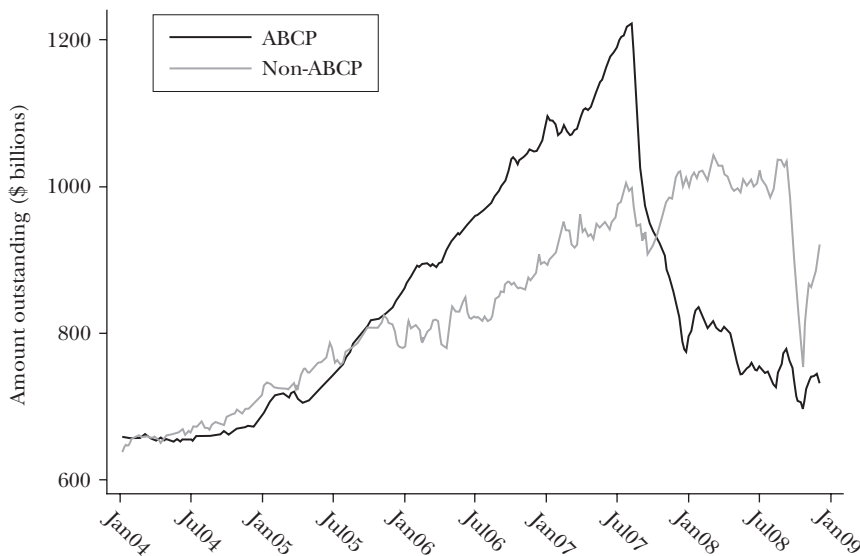
Source: LehmanLive.

Note: Each ABX index is based on a basket of 20 credit default swaps referencing asset-backed securities containing subprime mortgages of different ratings. An investor seeking to insure against the default of the underlying securities pays a periodic fee (spread) which—at initiation of the series—is set to guarantee an index price of 100. This is the reason why the ABX 7-1 series, initiated in January 2007, starts at a price of 100. In addition, when purchasing the default insurance after initiation, the protection buyer has to pay an upfront fee of $(100 - \text{ABX price})$. As the price of the ABX drops, the upfront fee rises and previous sellers of credit default swaps suffer losses.

declines, the cost of insuring a basket of mortgages of a certain rating against default increases. On May 4, 2007, UBS shut down its internal hedge fund, Dillon Read, after suffering about \$125 million of subprime-related losses. Later that month, Moody's put 62 tranches across 21 U.S. subprime deals on "downgrade review," indicating that it was likely these tranches would be downgraded in the near future. This review led to a deterioration of the prices of mortgage-related products.

Rating downgrades of other tranches by Moody's, Standard & Poor's, and Fitch unnerved the credit markets in June and July 2007. In mid-June, two hedge funds run by Bear Stearns had trouble meeting margin calls, leading Bear Stearns to inject \$3.2 billion in order to protect its reputation. Then a major U.S. home loan lender, Countrywide Financial Corp., announced an earnings drop on July 24. And on July 26, an index from the National Association of Home Builders revealed that new home sales had declined 6.6 percent year-on-year, and the largest U.S. home-

Figure 2

Outstanding Asset-Backed Commercial Paper (ABCP) and Unsecured Commercial Paper

Source: Federal Reserve Board.

builder reported a loss in that quarter. From then through late in 2008, house prices and sales continued to drop.

Asset-Backed Commercial Paper

In July 2007, amid widespread concern about how to value structured products and an erosion of confidence in the reliability of ratings, the market for short-term asset-backed commercial paper began to dry up. As Figure 2 shows, the market for non-asset-backed commercial paper (be it financial or nonfinancial) during this time was affected only slightly—which suggests that the turmoil was driven primarily by mortgage-backed securities.

IKB, a small German bank, was the first European victim of the subprime crisis. In July 2007, its conduit was unable to roll over asset-backed commercial paper and IKB proved unable to provide the promised credit line. After hectic negotiations, a €3.5 billion rescue package involving public and private banks was announced. On July 31, American Home Mortgage Investment Corp. announced its inability to fund lending obligations, and it subsequently declared bankruptcy on August 6. On August 9, 2007, the French bank BNP Paribas froze redemptions for three investment funds, citing its inability to value structured products.

Following this event, a variety of market signals showed that money market participants had become reluctant to lend to each other. For example, the average

quoted interest rate on asset-backed commercial paper jumped from 5.39 percent to 6.14 percent over the period August 8–10, 2007. All through August 2007, rating agencies continued to downgrade various conduits and structured investment vehicles.

The LIBOR, Repo, and Federal Funds Markets

In addition to the commercial paper market, banks use the repo market, the federal funds market, and the interbank market to finance themselves. Repurchase agreements, or “repos,” allow market participants to obtain collateralized funding by selling their own or their clients’ securities and agreeing to repurchase them when the loan matures. The U.S. federal funds rate is the overnight interest rate at which banks lend reserves to each other to meet the central bank’s reserve requirements. In the interbank or LIBOR (London Interbank Offered Rate) market, banks make unsecured, short-term (typically overnight to three-month) loans to each other. The interest rate is individually agreed upon. LIBOR is an average indicative interest rate quote for such loans.

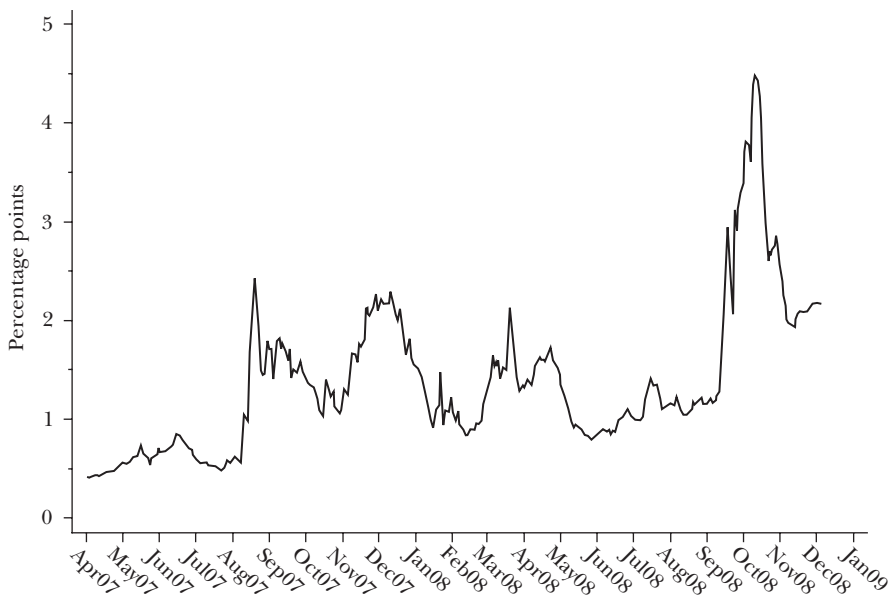
An interest rate spread measures the difference in interest rates between two bonds of different risk. These credit spreads had shrunk to historically low levels during the “liquidity bubble” but they began to surge upward in the summer of 2007. Historically, many market observers focused on the TED spread, the difference between the risky LIBOR rate and the risk-free U.S. Treasury bill rate. In times of uncertainty, banks charge higher interest for unsecured loans, which increases the LIBOR rate. Further, banks want to get first-rate collateral, which makes holding Treasury bonds more attractive and pushes down the Treasury bond rate. For both reasons, the TED spread widens in times of crises, as shown in Figure 3. The TED spread provides a useful basis for gauging the severity of the current liquidity crisis.

Central Banks Step Forward

In the period August 1–9, 2007, many quantitative hedge funds, which use trading strategies based on statistical models, suffered large losses, triggering margin calls and fire sales. Crowded trades caused high correlation across quant trading strategies (for details, see Brunnermeier, 2008a; Khandani and Lo, 2007). The first “illiquidity wave” on the interbank market started on August 9. At that time, the perceived default and liquidity risks of banks rose significantly, driving up the LIBOR. In response to the freezing up of the interbank market on August 9, the European Central Bank injected €95 billion in overnight credit into the interbank market. The U.S. Federal Reserve followed suit, injecting \$24 billion.

To alleviate the liquidity crunch, the Federal Reserve reduced the discount rate by half a percentage point to 5.75 percent on August 17, 2007, broadened the type of collateral that banks could post, and lengthened the lending horizon to 30 days. However, the 7,000 or so banks that can borrow at the Fed’s discount window are historically reluctant to do so because of the stigma associated with

Figure 3
The TED Spread



Source: Bloomberg.

Note: The line reflects the TED spread, the interest rate difference between the LIBOR and the Treasury bill rate.

it—that is, the fear that discount window borrowing might signal a lack of credit-worthiness on the interbank market. On September 18, the Fed lowered the federal funds rate by half a percentage point (50 basis points) to 4.75 percent and the discount rate to 5.25 percent. The U.K. bank Northern Rock was subsequently unable to finance its operations through the interbank market and received a temporary liquidity support facility from the Bank of England. Northern Rock ultimately fell victim to the first bank run in the United Kingdom for more than a century (discussed in this symposium in the paper by Shin).

Continuing Write-downs of Mortgage-related Securities

October 2007 was characterized by a series of write-downs. For a time, major international banks seemed to have cleaned their books. The Fed's liquidity injections appeared effective. Also, various sovereign wealth funds invested a total of more than \$38 billion in equity from November 2007 until mid-January 2008 in major U.S. banks (IMF, 2008).

But matters worsened again starting in November 2007 when it became clear that an earlier estimate of the total loss in the mortgage markets, around \$200 billion, had to be revised upward. Many banks were forced to take additional, larger

write-downs. The TED spread widened again as the LIBOR peaked in mid-December of 2007 (Figure 3). This change convinced the Fed to cut the federal funds rate by 0.25 percentage point on December 11, 2007.

At this point, the Federal Reserve had discerned that broad cuts in the federal funds rate and the discount rate were not reaching the banks caught in the liquidity crunch. On December 12, 2007, the Fed announced the creation of the Term Auction Facility (TAF), through which commercial banks could bid anonymously for 28-day loans against a broad set of collateral, including various mortgage-backed securities. For banks, the effect was quite similar to borrowing from the discount window—except it could be done anonymously. As described in more detail by Cecchetti in this symposium, this step helped resuscitate interbank lending.

The Monoline Insurers

Amid ongoing bank write-downs, the investment community's primary worry by January and early February 2008 was the potential downgrading of the "monoline insurers." Unlike insurance companies which are active in many business lines, monoline insurers focused completely on one product, insuring municipal bonds against default (in order to guarantee a AAA-rating). More recently, however, the thinly capitalized monoline insurers had also extended guarantees to mortgage-backed securities and other structured finance products.

As losses in the mortgage market mounted, the monoline insurers were on the verge of being downgraded by all three major rating agencies. This change would have led to a loss of AAA-insurance for hundreds of municipal bonds, corporate bonds, and structured products, resulting in a sweeping rating downgrade across financial instruments with a face value of \$2.4 trillion and a subsequent severe sell-off of these securities. To appreciate the importance, note that money market funds pledge never to "break the buck"—that is, they promise to maintain the value of every dollar invested and hence demand that underwriters of assets agree to buy back the assets if needed. However, this buy-back guarantee is conditional on the underlying assets being AAA-rated. Consequently, a rating downgrade would have triggered a huge sell-off of these assets by money market funds.

On January 19, 2008, the rating agency Fitch downgraded one of the monoline insurers, Ambac, unnerving worldwide financial markets. While U.S. financial markets were closed for Martin Luther King Day, share prices dropped precipitously worldwide. Emerging markets in Asia lost about 15 percent, and Japanese and European markets were down around 5 percent. The sell-off continued in the morning of Tuesday, January 22, in Asia and Europe. Dow Jones and Nasdaq futures were down 5 to 6 percent, indicating a large drop in the U.S. equity market as well. Given this environment, the Fed decided to cut the federal funds rate by 0.75 percentage point to 3.5 percent—the Fed's first "emergency cut" since 1982. At its regular meeting on January 30, the Federal Open Market Committee cut the federal funds rate another 0.5 percentage point.

Bear Stearns

In early March 2008, events put pressure on the investment bank Bear Stearns. First, the credit spreads between agency bonds (issued by Freddie Mac and Fannie Mae) and Treasury bonds started to widen again. The widening spreads hurt Carlyle Capital, an Amsterdam-listed hedge fund, which was heavily invested in agency bonds. When Carlyle could not meet its margin calls, its collateral assets were seized and partially liquidated. This action depressed the price of agency bonds further. Not only did Bear Stearns hold large amounts of agency paper on its own, but it was also one of the creditors to Carlyle.

A second event was that of March 11, 2008, when the Federal Reserve announced its \$200 billion Term Securities Lending Facility. This program allowed investment banks to swap agency and other mortgage-related bonds for Treasury bonds for up to 28 days. To avoid stigmatization, the extent to which investment banks made use of this facility was to be kept secret. However, some market participants might have (mistakenly) interpreted this move as a sign that the Fed knew that some investment bank might be in difficulty. Naturally, they pointed to the smallest, most leveraged investment bank with large mortgage exposure: Bear Stearns.

Moreover, after trading hours ended on March 11, 2008, a hedge fund sent Goldman Sachs an e-mail asking it to step into a contractual relationship that would increase Goldman's direct exposure to Bear Stearns. Given the late request, Goldman only "novated" (accepted) the new contract on the morning of March 12. In the meantime, the late acceptance was (wrongly) interpreted as a refusal and was leaked to the media, causing unease among Bear Stearns's hedge fund clients. This incident might have contributed to the run on Bear by its hedge fund clients and other counterparties. Bear's liquidity situation worsened dramatically the next day as it was suddenly unable to secure funding on the repo market.

Bear Stearns had about 150 million trades spread across various counterparties. It was therefore considered "too interconnected" to be allowed to fail suddenly. Some big party had to step in to minimize counterparty credit risk. Over the weekend, officials from the Federal Reserve Bank of New York helped broker a deal, through which JPMorgan Chase would acquire Bear Stearns for \$236 million, or \$2 per share (ultimately increased to \$10 per share). By comparison, Bear Stearns's shares had traded at around \$150 less than a year before. The New York Fed also agreed to grant a \$30 billion loan to JPMorgan Chase. On Sunday night, the Fed cut the discount rate from 3.5 percent to 3.25 percent and for the first time opened the discount window to investment banks, via the new Primary Dealer Credit Facility (PDCF), an overnight funding facility for investment banks. This step temporarily eased the liquidity problems of the other investment banks, including Lehman Brothers.

Government-Sponsored Enterprises: Fannie Mae and Freddie Mac

Mortgage delinquency rates continued to increase in the subsequent months. By mid-June 2008, the interest rate spread between "agency bonds," of

the government-sponsored enterprises Fannie Mae and Freddie Mac, and Treasury bonds had widened again. Fannie Mae and Freddie Mac at that time were two publicly traded but government-chartered institutions that securitized a large fraction of U.S. mortgages and had about \$1.5 trillion in bonds outstanding. After IndyMac, a large private mortgage broker, was put in conservatorship by the Federal Deposit Insurance Corporation (FDIC) on Friday, July 11, problems at Fannie and Freddie flared up, prompting Treasury Secretary Henry Paulson on the evening of Sunday, July 13, to announce plans to make their implicit government guarantee explicit. Despite this support, the stock prices of Fannie and Freddie slid further in the subsequent weeks, ultimately forcing government officials to put them in federal conservatorship on September 7. This step constituted a “credit event” for a large number of outstanding credit default swaps, triggering large payments to those who had bought these swaps. Note that Ginnie Mae, the third government-sponsored enterprise, always enjoyed full government guarantee.

Lehman Brothers, Merrill Lynch, and AIG

Unlike Bear Stearns, Lehman Brothers had survived the fallout in March 2008, but only narrowly. It subsequently made heavy use of the Fed’s new Primary Dealer Credit Facility, but did not issue new equity to strengthen its balance sheet. It felt that stepping forward as a single bank to issue enough new shares (without a concerted effort across all banks) would be very costly, because it would be perceived as a signal of desperation. As Lehman’s share price eroded, and especially as it became clear on September 9, 2008, that the state-controlled Korea Development Bank would not buy the firm, Lehman’s shares plunged. Timothy Geithner, president of the Federal Reserve Bank of New York, convened a weekend meeting with all major banks’ most senior executives on September 12–14 to secure Lehman’s future. Initially, Barclays and Bank of America were named as possible suitors. However, they refused to take over Lehman without a government guarantee. Eventually, Treasury and Fed officials decided not to offer a guarantee funded by taxpayers, especially since Lehman, as well as its clients and counterparties, had had ample time to prepare for the liquidity shortage. Consequently, Lehman had to declare bankruptcy early Monday morning. In the meantime, reading the signs, Merrill Lynch had already announced on Sunday that it had sold itself to Bank of America for \$50 billion.

The effects of Lehman’s bankruptcy would ripple throughout the global financial markets, but not before AIG, a large international insurance company, disclosed that it faced a serious liquidity shortage. Like investment banks, AIG had been increasingly active in the credit derivatives business, including credit default swaps. On Tuesday, September 16, 2008, AIG’s stock price fell more than 90 percent, capping off a large decline from the previous days. Owing to AIG’s interconnectedness in the credit derivatives business, the Federal Reserve quickly organized a bailout of \$85 billion in exchange for an 80 percent equity stake. The AIG bailout

was extended by a further \$37 billion in October and another \$40 billion in November.

The ripple effects of Lehman's demise were difficult to predict, because Lehman had counterparties across the globe. First, and most importantly, many money market funds suffered losses. Some "broke the buck"—their share price dropped below \$1—while others supported their funds via cash injections. To avoid the broad repercussions of a run on money market funds, the U.S. Treasury set aside \$80 billion to guarantee brokers' money market funds. Second, the prices paid for credit default swaps that offer protection against defaults of the remaining banks soared, as each bank tried to protect itself against counterparty credit risk—that is, the risk that other banks would default. Third, financial non-asset-backed commercial paper experienced a sharp fall (see Figure 2), which led to the introduction of the Commercial Paper Funding Facility by the Fed.

Coordinated Bailout, Stock Market Decline, Washington Mutual, Wachovia, and Citibank

As can be seen by the extreme spike in the TED spread in Figure 3, the credit markets deteriorated significantly in subsequent weeks.² Washington Mutual suffered a "silent" bank run. Instead of publicly queuing in front of bank tellers, customers and fund managers withdrew funds electronically. Soon afterwards, Washington Mutual was placed in receivership by the Federal Deposit Insurance Corporation (FDIC), and then sold to JPMorgan Chase. In a move also facilitated by the FDIC, Wachovia announced on September 29 that it was selling its banking operation to Citibank, but after a bidding contest, Wachovia ultimately fell into the hands of Wells Fargo.

The overall stock market fell off a cliff, losing about \$8 trillion in the year after its peak in October 2007. More importantly, Wall Street's problems seemed to spill over to Main Street. Credit for firms and local and state governments tightened, infecting the global economy. It became more and more clear that a proactive, coordinated action across all solvent banks had to replace the reactive piecemeal approach. After news broke on September 19, 2008, that the Treasury Secretary would propose a \$700 billion bailout plan, a political quarrel started and ultimately led to a bailout plan that included foreclosure-mitigation elements for homeowners, provisions to purchase troubled mortgage assets, and a coordinated forced recapitalization of banks. Despite this, Citibank needed additional support in November and several facilities were established to enable the Fed to buy commercial paper and almost any type of asset-backed security and agency paper. The Fed's balance sheet roughly doubled from about \$1.2 trillion in November 2007 to about

² Focusing on the TED spread here is somewhat misleading since part of the rise in LIBOR is due to central banks' increase in collateralized lending. Collateralized lending enjoys seniority and hence makes the more junior unsecured LIBOR lending more risky and therefore more expensive.

\$2.3 trillion in December 2008. On December 16, 2008, the Fed set its target interest rate between zero and a quarter percent.

Economic events and political actions and reactions have continued to unfold. But for the purposes of this paper, the key question is how the original loss of several hundred billion dollars in the mortgage market was sufficient to trigger such an extraordinary series of worldwide financial and economic consequences.

Amplifying Mechanisms and Recurring Themes

The sequence of events described above is a vivid reminder of how shocks can get amplified to a full-blown financial crisis when liquidity evaporates. Liquidity dries up when frictions limit optimal risk sharing and hinder flows of funds to expert investors (that is, funds are separated from expertise). It is useful to divide the concept of liquidity into two categories: funding liquidity and market liquidity (Brunnermeier and Pedersen, forthcoming).

Funding liquidity describes the ease with which expert investors and arbitrageurs can obtain funding from (possibly less informed) financiers. Funding liquidity is high—and markets are said to be “awash with liquidity”—when it is easy to raise money. Typically, when a leveraged trader, such as a dealer, hedge fund, or investment bank, purchases an asset, the trader uses the purchased asset as collateral and borrows (short term) against it. However, the trader cannot borrow the entire price. The difference between the security’s price and its value as collateral—the margin or haircut—must be financed by the trader’s own equity capital. Margin lending is short term since margins and haircuts can be adapted to market conditions on a daily basis. Outside equity or long-term debt financing is typically more expensive and difficult to obtain when the trader suffers from the debt-overhang problem.³ As a consequence, traders tend not to carry much excess capital and thus increasing margins and haircuts force traders to de-leverage their positions (that is, to sell part of their assets).

Financial institutions that rely substantially on short-term (commercial) paper or repo contracts have to roll over their debt. An inability to roll over this debt—if, for example, the market for commercial paper dries up—is equivalent to margins increasing to 100 percent, because the firm becomes unable to use the asset as a basis for raising funds. Similarly, withdrawals of demand deposits or capital redemptions from an investment fund have the same effect as an increase in margins. Funding liquidity risk can thus take three forms: 1) margin/haircut funding risk, or the risk that margins and haircuts will change; 2) rollover risk, or the risk that it will be more costly or impossible to roll over short-term borrowing; and 3) redemption

³ The debt-overhang problem arises when even informed financiers refrain from injecting additional equity since the proceeds of the investment are primarily going to existing debt holders rather than the new equity holders (Myers, 1977).

risk, or the risk that demand depositors of banks—or even equity holders of hedge funds, for example—withdraw funds. All three incarnations of funding liquidity risk are only detrimental when the assets can be sold only at fire-sale prices—that is, when market liquidity is low.

Market liquidity is low when it is difficult to raise money by selling the asset (instead of by borrowing against it). In other words, market liquidity is low when selling the asset depresses the sale price and hence it becomes very costly to shrink the balance sheet. Market liquidity is equivalent to the relative ease of finding somebody who takes on the other side of the trade. The literature distinguishes between three sub-forms of market liquidity (Kyle, 1985): 1) the bid–ask spread, which measures how much traders lose if they sell one unit of an asset and then buy it back right away; 2) market depth, which shows how many units traders can sell or buy at the current bid or ask price without moving the price; and 3) market resiliency, which tells us how long it will take for prices that have temporarily fallen to bounce back. While a single trader might move the price a bit, large price swings occur when “crowded trades” are unwound—that is, when a number of traders attempt to exit from identical positions in unison.

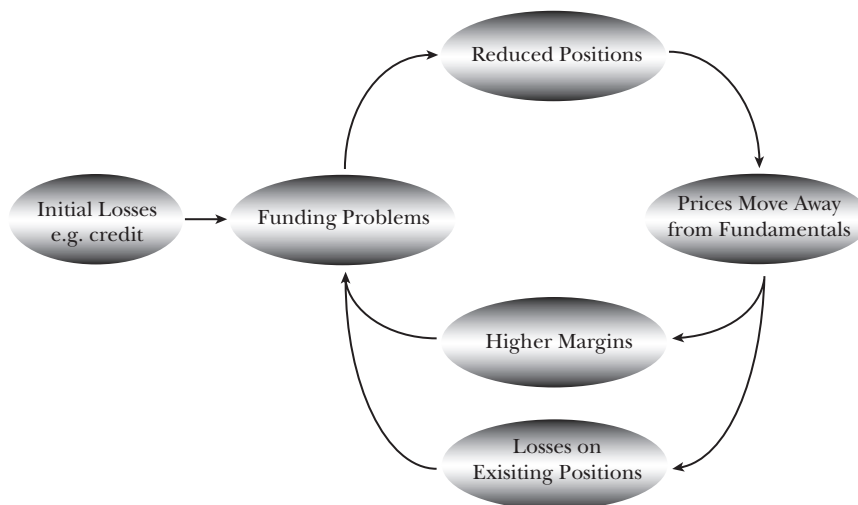
At an abstract level, we can think about market liquidity and funding liquidity in the following way: market liquidity refers to the transfer of the asset with its entire cash flow, while funding liquidity is like issuing debt, equity, or any other financial contract against a cash flow generated by an asset or trading strategy.

The mechanisms that explain why liquidity can suddenly evaporate operate through the interaction of market liquidity and funding liquidity. Through these mechanisms, a relatively small shock can cause liquidity to dry up suddenly and carry the potential for a full-blown financial crisis. This section outlines several mechanisms that amplify the initial shock.

Borrower’s Balance Sheet Effects: Loss Spiral and Margin Spiral

A *loss spiral* arises for leveraged investors because a decline in the value of assets erodes the investors’ net worth much faster than their gross worth (because of their leverage) and the amount that they can borrow falls. For example, consider an investor who buys \$100 million worth of assets on 10 percent margin. This investor finances only \$10 million with its own capital and borrows \$90 million. The leverage ratio is 10. Now suppose that the value of the acquired asset declines temporarily to \$95 million. The investor, who started out with \$10 million in capital, now has lost \$5 million and has only \$5 million of its own capital remaining. Holding the leverage ratio constant at 10, this investor is forced to reduce the overall position to \$50 million—which means selling assets worth \$45 million exactly when the price is low. These sales depress the price further, inducing more selling and so on. This loss spiral arises as an equilibrium because some other potential buyers with expertise may face similar constraints at the same time (as pointed out in the seminal paper by

Figure 4

The Two Liquidity Spirals: Loss Spiral and Margin Spiral

Source: Brunnermeier and Pedersen (forthcoming).

Note: Funding problems force leveraged investors to unwind their positions causing 1) more losses and 2) higher margins and haircuts, which in turn exacerbate the funding problems and so on.

Shleifer and Vishny, 1992) and also because other potential buyers find it more profitable to wait out the loss spiral before reentering the market. In more extreme cases, other traders might even engage in “predatory trading,” deliberately forcing others to liquidate their positions at fire-sale prices (Brunnermeier and Pedersen, 2005).

The *margin/haircut spiral* reinforces the loss spiral, as shown in Figure 4. As margins or haircuts rise, the investor has to sell even more because the investor needs to reduce its leverage ratio (which was held constant in the loss spiral). Margins and haircuts spike in times of large price drops, leading to a general tightening of lending. In Brunnermeier and Pedersen (forthcoming), my coauthor and I show that a vicious cycle emerges, where higher margins and haircuts force de-leveraging and more sales, which increase margins further and force more sales, leading to the possibility of multiple equilibria. Adrian and Shin (forthcoming) confirm this spiral empirically for investment banks.

The documented fact that margins and haircuts as well as lending standards increase after large price drops seems counterintuitive because a price reduction that results from a lack of liquidity is likely to be temporary, and investors with the necessary expertise face a great buying opportunity. Hence, one might think that lenders would be willing to lend more freely by lowering margins after prices have dropped.

There are at least three reasons why exactly the opposite is true.⁴ First, unexpected price shocks may be a harbinger of higher future volatility (Brunnermeier and Pedersen, forthcoming). And when volatility increases, margins and haircuts increase. An extreme example was the situation in August 2007, when the asset-backed commercial paper market dried up completely. Prior to the crisis, asset-backed commercial paper was almost risk-free because of overcollateralization. However, in August 2007, the overcollateralization cushion evaporated, making the assets much more risky. Consequently, investors were unwilling to let structured investment vehicles roll-over their debt. The second reason why margins increase when prices drop suddenly is that asymmetric-information frictions emerge. Financiers become especially careful about accepting assets as collateral if they fear receiving a particularly bad selection of assets. They might, for example, be worried that structured investment vehicles sold the good, “sellable” assets and left as collateral only the bad, less valuable, “lemons.” Finally, if lenders naively estimate future volatility using past data, then a large price drop leads to higher volatility estimates and higher margins—even though a price drop potentially reflects a great buying opportunity.

It is individually rational to expose oneself to the risk of getting caught in a liquidity spiral by holding highly levered positions with a mismatch in asset-liability maturities, although it can be socially costly. Each individual speculator takes future prices as given and hence does not take into account that unloading assets will cause some adverse effects on other speculators by forcing them to sell their positions as well. This “fire-sale externality” is the primary reason for bank regulation.⁵

The loss spiral is more pronounced for stocks with low market liquidity, because selling them at a time of financial distress will bring about a greater price drop than selling a more liquid asset would. For many structured finance products, market liquidity is so low that no reliable price exists because no trade takes place. As a consequence, owners have considerable discretion in what value to place on the asset. Selling some of these assets in a financial crisis would establish a low price and force the holder to mark down remaining holdings. Hence, investors are reluctant to do this—and instead prefer to sell assets with higher market liquidity first.⁶

⁴ A number of academic papers focus on the loss spiral. Most models produce a cushioning effect of margins and haircuts since margins decrease at times of crisis in these models (for example, Gromb and Vayanos, 2002; He and Krishnamurthy, 2008). In Kiyotaki and Moore (1997), the ratio between asset value and credit limit is constant. In Bernanke and Gertler (1989) and Fisher (1933) lending standards deteriorate; in Geanakoplos (2003) margins increase during crises.

⁵ While most current risk measures like Value-at-Risk (VaR) focus on the risk of an individual financial institution, in Adrian and Brunnermeier (2008), my coauthor and I develop a new risk measure, “CoVaR,” that explicitly takes the risk spillovers into account.

⁶ Funding constraints need not be binding for liquidity spirals to arise. Simply the fear that funding constraints might be binding in the future makes speculators and arbitrageurs reluctant to invest in a

Lending Channel

So far, we have focused on the balance sheets of the borrowers and have assumed that lenders have deep pockets. When lenders also have limited capital, they restrict their lending as their own financial situation worsens. We can distinguish two main mechanisms: moral hazard in monitoring and precautionary hoarding.

Most lending is intermediated by banks that have expertise in monitoring a borrower's investment decisions. For intermediators to exert sufficient effort in monitoring, they must have a sufficiently high stake of their own. Moral hazard arises when the net worth of the intermediaries' stake falls because intermediaries may then reduce their monitoring effort, forcing the market to fall back to direct lending without monitoring (Holmström and Tirole, 1997, 1998).

Precautionary hoarding arises if lenders are afraid that they might suffer from interim shocks and that they will need funds for their own projects and trading strategies. Precautionary hoarding therefore increases when 1) the likelihood of interim shocks increases, and 2) outside funds are expected to be difficult to obtain.

The troubles in the interbank lending market in 2007–08 are a textbook example of precautionary hoarding by individual banks. As it became apparent that conduits, structured investment vehicles, and other off-balance-sheet vehicles would likely draw on credit lines extended by their sponsored bank, each bank's uncertainty about its own funding needs skyrocketed. At the same time, it became more uncertain whether banks could tap into the interbank market after a potential interim shock since it was not known to what extent other banks faced similar problems. These effects led to sharp spikes in the interbank market interest rate, LIBOR, relative to the Treasury bill rate.⁷

Runs on Financial Institutions

In the days before deposit insurance, everybody had an incentive to be the first to withdraw funds from a possibly troubled bank, because those who withdraw their money early get their full amount while those who move late might not. Late movers receive less for two reasons: 1) if the run occurred for fundamental reasons—say, the bank invested in bad projects—there may not be enough asset value left to pay those who withdraw late, and 2) if the run occurred for funding-

way that will correct mispricing and provide market liquidity. This idea is similar to the concept of the “limits to arbitrage” explored in Shleifer and Vishny (1997).

⁷ While the above described mechanisms rely on financial frictions and lack of expertise, Caballero and Krishnamurthy (2008) argue that investors have a difficult time assigning probabilities to the different possible outcomes in times of crises. This argument seems reasonable, especially for structured products, since only limited historical data is available for forecasting. Thus, investors become even more wary than the observed increase in volatility might seem to justify, and they will demand an additional uncertainty premium for holding potentially risky assets.

liquidity reasons, early withdrawals force a bank to liquidate long-maturity assets at fire-sale prices because market liquidity for those assets is low. The sale of long-maturity assets below their fair value leads to an erosion of the bank's wealth and thus leaves less for those who withdraw their money late. Under both scenarios, every investor has an incentive to preempt others and run to the bank.⁸ A first-mover advantage triggers a dynamic preemption motive, which can lead to socially inefficient outcomes.

Deposit insurance has made bank runs almost obsolete, but runs can occur on other financial institutions. Not rolling over commercial paper is, in effect, a run on the issuer of asset-backed commercial paper. Furthermore, Bear Stearns essentially experienced a bank run in March 2008 when hedge funds, which typically park a sizable amount of liquid wealth with their prime brokers, pulled out those funds. In September 2008, AIG faced a "margin run" as explained in Gorton (2008). Several counterparties requested additional collateral from AIG for its credit default swap positions. These requests would have brought the firm down if the Fed had not injected additional funds.

While classic models of bank runs focus on debt holders, one may argue that the problem also extends to equity holders, such as investors in a hedge fund or mutual funds (Shleifer and Vishny, 1997). Equity holders who withdraw their capital receive a share of the hedge fund's net asset value. In this case, an early-mover advantage arises to the extent that fund managers sell liquid assets first. To see this point, consider a fund that holds \$50 million in highly liquid cash and \$50 million in hard-to-sell illiquid securities that at short notice can be sold for only \$30 million. If the fund services early withdrawals using its cash cushion, then early withdrawers receive their full share of the mark-to-market net asset value of \$100 million. But once the fund has to sell the illiquid assets under pressure to pay out the remaining investors, net asset value declines and late withdrawers receive only a percentage share of the sale price of the remaining assets, which is \$30 million, not \$50 million. In sum, a first-mover advantage can make financial institutions in general, not only banks, subject to runs.

Network Effects: Counterparty Credit Risk and Gridlock Risk

All our settings so far have assumed a distinct lending sector that lends to a distinct borrowing sector. In reality, however, most financial institutions are lenders and borrowers at the same time. Modern financial architecture consists of an interwoven network of financial obligations.⁹ In this section, we show how an

⁸ Diamond and Dybvig (1983) is the seminal paper on bank runs. Allen and Gale (2007) and Freixas and Rochet (1997), and references therein, are further useful starting points. Bernardo and Welch (2004) and Morris and Shin (2004) study runs on financial markets.

⁹ One piece of supporting evidence is that the number of outstanding derivatives contracts vastly exceeds the number of underlying securities. For example, the notional amount of credit default swap contracts totaled between \$45 and \$62 trillion in 2007, while the value of the underlying corporate bond

increase in counterparty credit risk can create additional funding needs and potential systemic risk.

Network risk is best illustrated by an example related to the Bear Stearns crisis in March 2008. Imagine a hedge fund that has an interest rate swap agreement with Goldman Sachs—that is, both parties had agreed to swap the difference between a floating interest rate and a fixed interest rate. Now suppose that the hedge fund offsets its obligation through another swap with Bear Stearns. In the absence of counterparty credit risk, the two swap agreements can be viewed as reduced to a single one between Goldman and Bear Stearns. However, it would be unwise for Goldman to renew the contract if it fears that Bear might default on its commitment. As noted earlier, Goldman was asked to increase its direct exposure to Bear after the trading hours on March 11, 2008. Goldman’s responsible manager did renew the contract in the morning of March 12 and what looked like a delay in response was mistakenly interpreted as a hesitation on Goldman’s behalf and thus as a sign that Goldman was afraid Bear Stearns might be in trouble. This misinterpretation was leaked to the media and might have contributed to the run on Bear Stearns.

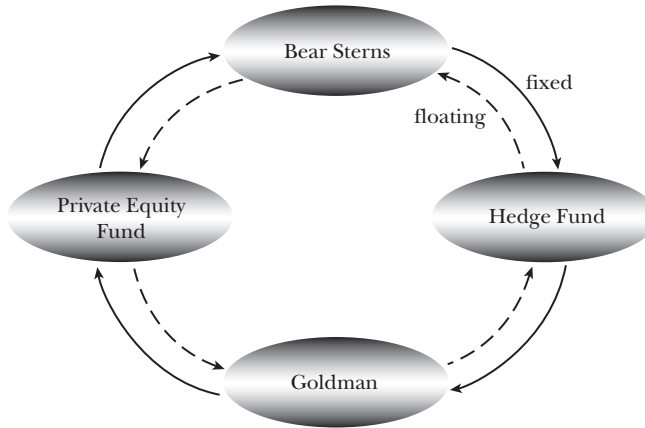
Let us extend this example to see how an increase in perceived counterparty credit risk can be self-fulfilling and create additional funding needs. Suppose that Bear Stearns had an offsetting swap agreement with a private equity fund, which in turn offset its exposure with Goldman Sachs.¹⁰ In this hypothetical example, illustrated in Figure 5, all parties are fully hedged and, hence, a multilateral netting arrangement could eliminate all exposures. However, because all parties are aware only of their own contractual agreements, they may not know the full situation and therefore become concerned about counterparty credit risk. If the investment banks refuse to let the hedge fund and private equity fund net—that is, cancel out—their offsetting positions, both funds have to either put up additional liquidity, or insure each other against counterparty credit risk by buying credit default swaps. This happened in the week after Lehman’s bankruptcy, September 15–19, 2008. All major investment banks were worried that their counterparties might default, and they all bought credit default swap protection against each other. The already high prices on credit default swaps of the major investment banks almost doubled. The price of credit default swaps for AIG was hit the worst; it more than doubled within two trading days.

Network and counterparty credit risk problems are more easily overcome if a clearinghouse or another central authority or regulator knows who owes what

market was only \$5 trillion. The discrepancy arises because many of the outstanding obligations between financial institutions would be netted out in multilateral agreements.

¹⁰ A number of other papers consider network effects in financial markets. For example, Eisenberg and Noe (2001) shows that there exists a (unique) clearing payment vector that clears the obligations in a setting with complete information. Allen and Gale (2000) consider a simple network in a banking model à la Diamond and Dybvig (1983).

Figure 5

A Network of Interest Rate Swap Arrangements

Note: Figure 5 shows a network of interest rate swap arrangements in which, theoretically, all positions could be fully netted out in a multilateral netting agreement. However, in over-the-counter markets each party only knows its own contractual obligations, and fear of counterparty credit risk might prevent netting.

to whom. Then, multilateral netting agreements, such as the service provided by SwapClear, can stabilize the system. However, the introduction of structured products that are typically traded over the counter has made the web of obligations in the financial system more opaque, consequently increasing systemic risk.

Conclusion

An increase in mortgage delinquencies due to a nationwide decline in housing prices was the trigger for a full-blown liquidity crisis that emerged in 2007 and might well drag on over the next few years. While each crisis has its own specificities, the current one has been surprisingly close to a “classical banking crisis.” What is new about this crisis is the extent of securitization, which led to an opaque web of interconnected obligations. This paper outlined several amplification mechanisms that help explain the causes of the financial turmoil. These mechanisms also form a natural point from which to start thinking about a new financial architecture. For example, fire-sale externalities and network effects suggest that financial institutions have an individual incentive to take on too much leverage, to have excessive mismatch in asset–liability maturities, and to be too interconnected. In Brunnermeier (2008b), I discuss the possible direction of future financial regulation using measures of risk that take these domino effects into account.

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