### Benefit Design in Health Care Reform: Clinical Preventive Services

September 1993

OTA-H-580 NTIS order #PB93-231330 GPO stock #052-003-01340-1

# Benefit Design OFFICE OF

### **Recommended Citation:**

U.S. Congress, Office of Technology Assessment, Benefit Design in Health

Care Reform: Report #1-Clinical Preventive Services, OTA-I-I-580

(Washington, DC: U.S. Government Printing Office, September 1993).

### Foreword

ealth care is one of the Nation's preeminent domestic policy concerns. The contemporary health care reform debate has brought to the fore thorny issues surrounding the design of health care benefits. The scope and depth of health insurance coverage can have a substantial impact on the health services people obtain, on the costs of the health care system, and, ultimately, on the health of the Nation.

This Report is part of an OTA series on *Benefit Design in Health Care Reform* that explores the merits of using information on health effects and cost-effectiveness to formulate health insurance benefits, When it is complete, the series will include publications on general policy issues, coverage of clinical preventive services, benefits for mental health and substance abuse treatment, and patient cost-sharing requirements. The benefit design series is a component of a larger OTA assessment, *Technology*, *Insurance*, *and the Health Care System*, which was requested by the Senate Committee on Labor and Human Resources (Edward M. Kennedy, Chairman), and was endorsed by the House Committee on Energy and Commerce (John D. Dingell, Chairman), the House Committee on Ways and Means Subcommittee on Health (Willis D. Gradison, then Ranking Minority Member), and Senator Charles E. Grassley (Committees on Budget, Finance, Special Committee on Aging). Other publications related to the assessment include *Does Health insurance Make a Difference?-Background Paper* and *An Inconsistent Picture: A Compilation of Analyses of Economic Impacts of Competing Approaches to Health Care Reform by Experts and Stakeholders*.

This Report examines the evidence on the effectiveness and cost-effectiveness of selected clinical preventive services, and whether and how this information might be used to design insurance benefits. Clinical preventive services, as defined by OTA, are "interventions comprising medical procedures, tests, or visits with health care providers that are undertaken for the purpose of promoting health, not for responding to patient signs, symptoms, or complaints." The Report does not aim to provide definitive advice to Congress or others about whether or not to cover specific clinical preventive services. Rather, it aims to provide a context for the Nation as it considers how to make such decisions.

OTA was assisted in the preparation of this Report by the advisory panel for the *Technology, Insurance, and the Health Care System* assessment, a group of leading health care provider, insurer, business, academic, and consumer representatives, and by numerous other health policy experts. OTA gratefully acknowledges the contribution of each of these individuals. As with all OTA reports, the final responsibility for the content of this Report rests with OTA.

Roger C. Herdman, Director

## Advisory Panel

### James C. Hunt, Chair

University Distinguished Professor University of Tennessee-Memphis Memphis, TN

### **Henry Aaron**

Director Economic Studies Program Brookings Institution Washington, DC

### Robert Brook

Director RAND Health Sciences program RAND Corporation Santa Monica, CA

### Arthur Caplan

Director Center for Biomedical Ethics University of Minnesota Minneapolis, MN

### **Deborah Chollet**

Associate Director Center for Risk Management and Insurance Research Georgia State University Atlanta, GA

### **Olivia Cousins**

Associate Professor CUNY-Health Education New York, NY

### Jane L. Delgado

President and CEO National Coalition of Hispanic Health and Human Services Organizations Washington, DC

### Paula K. Diehr

Professor
Department of Biostatistics
School of Public Health and
Community Medicine
University of Washington
Seattle, WA

### M. Joycelyn Elders\*

Commissioner of Health State of Arkansas Little Rock, AR

### **Jack Hadley**

Co-Director Center for Health Policy Studies Georgetown University Washington, DC

### Douglas E. Henley

Physician in Private Practice Hope Mills, NC

### William Hobson

Executive Director Central Seattle Community Health Centers Seattle, WA

### John Lewin

Director of Health State of Hawaii Honolulu, HI

### Barbara J. McNeil

Ridley Watts Professor and Head Department of Health Care Policy Harvard Medical School Boston, MA

### **David Mechanic**

Rene Dubos Professor of Behavioral Sciences Director Institute for Health, Health Care Policy, and Aging Research Rutgers University New Brunswick, NJ

### Joseph Morris

Vice President for Information Systems Delaware Valley Hospital Council Philadelphia, PA

### Patricia Nazemetz

Director of Benefits Xerox Corporation Stamford, CT

### David G. Pockell

Senior Vice President and Regional Manager Kaiser Foundation Health Plan Oakland, CA

### Carl Scott

Senior Vice President Mutual of Omaha Omaha, NE

### Gordon R. Trapnell

President Gordon R. Trapnell Consulting Actuaries, Ltd. Annandale, VA

### Cheryl B. Travis

Professor of Psychology and Assistant Department Head Department of Psychology University of Tennessee Knoxville, TN

### Special Consultant

**Stephen H. Long** Senior Economist RAND Corporation Washington, DC

NOTE: OTA appreciates and is grateful for the valuable assistance and thoughtful critiques provided by the advisory panel members. The panel does not, however, necessarily approve, disapprove, or endorse this Report. OTA assumes full responsibility for the Report and the accuracy of its contents.

<sup>\*</sup> Until May 1993.

## Preject Staff

Clyde J. Behney Assistant Director, OTA

### **ADMINISTRATIVE STAFF**

Beckie Erickson
Office Administrator

Carolyn Martin Word Processing Specialist

**Dan Carson** PC Specialist

**Eric Gille** Secretary

### **PUBLISHING STAFF**

**Mary Lou Higgs** Manager, Publishing Services

Dorinda Edmondson

Typographer

**Christine Onrubia**Graphic Designer

### PRINCIPAL STAFF

Denise Dougherty
Senior Associate
Project Director for Technology,
Insurance, and the Health Care
System

**TAMI L. MARK**Principal Analyst

Matthew Hahn Douglas Berkson Research Assistants

### OTHER CONTRIBUTING STAFF

Sara J. Frey Analyst