

U. S . CONGRESS OTA PREVENTIVE SERVICES IN HEALTH CARE REORM 1992

Table 6-1-Prevention Benefit Provisions of Selected "Play or Pay" Congressional Health Care Reform Proposals

Proposal	A Pregnancy- related services	B Children's preventive services	c Screening services	D Health promotion/ education/ counseling	E Cost-sharing for preventive services	F Other
H .R. 3205 (Rostenkowski, D-IL)	Prenatal care ^a ; post-natal family planning.	Well-child care (18 and younger).	Mammograms; Pap smears; colorectal cancer screening.	Not specified.	Deductibles and coinsurance provisions do not apply to preventive services.	Immunization services. ^b
s. 1 177 (Rockefeller, D-WV)	Prenatal care, including home visitation services; family planning.	Well-child care (including immunizations); EPSDT services (18 and younger) ^a	Mammograms; Pap smears; colorectal cancer screening.	Not specified.	Deductibles and coinsurance provisions do not apply to preventive and EPSDT services. ^a	Not specified.
s 1227 (Mitchell, D-ME)	Prenatal care.	Well-baby care (18 and younger); well-child care (19 and younger).	Mammograms Pap smears.	Not specified.	not specified.	Excluded services: Routine physical examinations.

EPSDT services include screening services, a comprehensive health and development history, a comprehensive uncloth **physical exam**, immunizations, laboratory tests, health education, vision services, dental services and hearing services at intervals which meet reasonable standards of medical and dental practice as determined by the Secretary of the Department of Health and Human Services.

As described in section 1862 (a)(1)(H) of the Social Security Act.

For pregnancy-related services, "the Secretary of Health and Human Services with the American College of Obstetricians and Gynecologists shall establish a schedule of periodicity which reflects the general, appropriate frequency with which [these services] should be provided to **pregnant** women without complications of **pregnancy** "

Sources (J, S. Congress, Office of Technology Assessment, 1992, based on bills introduced in the 102nd Congress.

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Table 6-2-Prevention Benefit Provisions of Selected "Single Payer" Congressional Health Care Reform Proposals

Proposal	A Pregnancy- related services	B Children's preventive services	C screening services	D Health promotion/ education/ counseling	E Cost-sharing for preventive services	F Other
H. R. 8 ({),~kar, D-OH)	Prenatal care.	Well-baby care (1 and younger). Well-child care (23 and younger).'	Annual mammograms and Pap smears; periodic colored and prostate cancer examinations.	Health care and health promotion services. ^b	Deductibles and other cost-sharing provisions do not apply to pregnancy-related services or well-baby care provided to those with family income below 150% of Federal poverty line.	Basic immunizations and other preventive services. ^m
S1446 (Kerrey, D-NE)	Prenatal and postnatal services (including home visitation services); family planning services.	Well-baby care (1 and younger). Well-child care (18 and younger).'	Periodic mammograms; Pap smears; Colorectal exams; and prostate cancer exams.	Health education and promotion services. ^b	Cost-sharing provisions would not apply to covered preventive services.	Basic immunizations and other preventive services. ^d
t{ .1<. 5524 (Dingell, D-MI; waxman, D-CA)	Prenatal care.	Well-child care (18 and younger).'	Screening services (unspecified).	Counseling for the purpose of promoting and preventing illness or injury.	Deductibles and co-insurance provisions would not apply to covered preventive services.	
S. 2320 (Wellstone, D-MN)	Prenatal and postnatal care.	Well-baby care and well-child Care. ^f	Periodic mammograms, Pap smears, colorectal exams, and exams for prostate cancer .	None specified.	No cost-sharing for all covered services, including preventive services.	Other preventive health care services. g
2513 I III,*. 1)-s1); II (I J 1)-PA)	Prenatal and postnatal care	Well-baby and well-child care. ^h	Unspecified screening for breast, cervical and colon cancer.	None specified.	None specified.'	

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Table 6-2-Prevention Benefit Provisions of Selected “Single Payer” Congressional Health Care Reform Proposals

Proposal	Pregnancy-related services	Children’s preventive services	screening services	Health promotion/ educational counseling	Cost-sharing for preventive services	Other
H R. 3229 (Dellums, D-‘A)	Prenatal and postnatal care; family planning contraceptive services.	Children’s health services. ¹	Diagnostic and screening services (unspecified).	Health promotion. None Specified. Prevention of illness through education and advocacy. ²		¹

Well- child care includes periodic physical examinations, hearing and vision screening and developmental screening and examinations.

Health care and health promotion services designed to prevent or minimize the effect of illness, disease, or medical condition, as the National CHC Board may, in its desecration, specify".

\\'cll-child care includes periodic physical examinations, hearing and vision screening, and developmental screening and examinations.

other such health care services as are found to be effective in preventing or minimizing the effect of illness, disease, or medical condition.

Wel-child care includes screening services, a comprehensive health and development history (both physical and mental), a comprehensive unclothed physical exam, appropriate immunizations, laboratory tests and health education.

Definitions of ‘baby’ and ‘child’ are not specified.

- II(Other preventive Services on accordance with a schedule to be established by the secretary in consultation Of experts in preventive medicine and public health and [thing into consideration those preventive services recommend~ by the U.S. Preventive Services Task Force".

'\\' cll-baby and well-child care would include physical examinations and vision, dental, hearing, and developmental examinations.

A Federal Health Board would establish **cost-sharing requirement**Which should follow a principle of “encouragement of the use of preventive services.”

chil dren’s heal the sevi ces i ncl ude assessment of growth and development, education and counseling on childbearing and development, and school and day care

...tler health services. **Definition of ‘child’ is not specified.**

Includes the promotion of health and well-being through health education programs, and the prevention of illness, **injury and** throug education and advocacy addressed to the social, occupational, and environmental causes of ill health.

Covered¹ services include appropriate preventive services including social, medical, occupational, and **environmental health services, on both an emergency and** sustatined basis.

other such health services as are designed to prevent, or to minimize the effect **of illness**, disease or medical condition as specified by the Nation~ Comprehensive Health care Board, which would be created under this bill.

U.S Congress. Office of Technology Assessment, 1992, based on bills introduced in the 102nd Congress.

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Table 6-3-Prevention Benefit Provisions of Selected “Market Reform” Congressional Health Care Reform Proposals

Proposal	A Pregnancy- related services	B Children’s preventive services	C Screening services	D Health promotion/ education/ counseling	E Cost-sharing for preventive services	F Other
H.R. 1117, 111, LYTX)~	Prenatal care.	Well-baby care (age 1 and younger).	Mammograms; Pap smears; colorectal screening services.	None specified	None specified.	Excluded services: routine physical exams and other preventive care.
H.R. 5325 (Micheli, R-IL)	None specified.	None specified.	None specified.	None specified.	None specified.	None specified.
S. 591 (Strom, R-IL, ~ , Illyl, R-GA)	None specified.	None specified.	None specified.	None specified.	None specified.	None specified.
H.R. 5936 (Cooper, D-TN; Andrews, D-TX) ^d	None specified.	None specified.	None specified.	None specified.	No deductibles and copayments for preventive services.	Medicare to expand coverage to include colorectal cancer screening, mammograms, well-child care and certain immunizations ^e

Representative Services listed here refer to requirements for small employer (50 or fewer employees) basic health insurance benefit package. The **basic benefit** package is limited for these preventive services. The standard benefit package may include one or more of these preventive services.

Health Partnerships, health insurance plans which meet Federal guidelines for benefits, premium ratings and other qualifications. A National Health Board Will II L. the partnerships, establish uniform benefit packages, and establish standards for reporting and health outcomes.

coverage would include tetanus-diphtheria boosters, influenza vaccines, and (for well-child care) routine immunizations administered to children under 7 years

health will be the key to the success of the new health partnerships. “ (Conservative Democratic Forum press release, 16 September, 1992).

I Congress, Office of Technology Assessment, 1992, based on bills introduced in the 102nd Congress.

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Table 6-4-Prevention Benefit Provisions of H.R. 5502 (Health Care Cost Containment and Reform Act of 1992)

Proposal	A Pregnancy- related services	B Children's preventive services	C Screening services	D Health promotion/ education/ counseling	E Cost-sharing for preventive services	F Other
H R. 5502 (Stark, D-CA; (Gephardt, D-MO)	None specified.	Well-baby and well-child care (18 and younger).	Medicare preventive benefits expanded.'	None specified	No copayments for well-baby or well-child care.	Medicare preventive benefits expanded. '

Medicare coverage would be expanded to include colorectal cancer screenings, annual mammograms, well-child care (through age six) and certain immunizations (annual flu vaccines and tetanus-diphtheria vaccinations every three years).

SOURCE: U.S. Congress, Office of Technology Assessment, 1992, based on bills introduced in the 102nd Congress.

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Table 6-5-Prevention Benefit Provisions of Selected Provider Group Health Care Reform Proposals

	A	B	C	D	E	F	G
Proposal	Proposal type	Pregnancy-related services	Children's preventive services	Screening services	Health promotion/ education counseling	Cost-sharing for preventive services	Other
American Medical Association	Play or Pay	Prenatal care; family planning.	Immunizations and well-child care up to age 8 (using AAP ^e guidelines).	Not specified.	Not specified.	No deductibles for pre- and postnatal care, and for well-child care up to age 8.	Excluded are: routine physicals, screening tests and exams
American Nurses Association ~JL.I[10]11	Play or Pay	Prenatal and perinatal care.	Well-baby and well-child care.	Unspecified screening procedures.	School-based disease prevention programs.	Deductibles for some Services ^a will be "held to a minimum."	Immunizations; physical exams; other preventive services with proven effectiveness. ^b
American Academy of Family physicians	Play or Pay	Prenatal care.	Well-baby and well-child care.	Periodic evaluation and screening services, including routine physicals and cancer screening.	Not specified	Most prevention services subject to 20% copay, no deductible. Prenatal, well-baby and -child services not subject to copay nor deductible.	Not specified.
American Academy of	Play or Pay	Prenatal care; family planning.	Routine office visits, immunizations, lab tests (21 and younger). Child abuse assessment.	Not specified.	Not specified.	No deductible or coinsurance for preventive services.	Not specified.

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Table 6-5-Prevention Benefit Provisions of Selected Provider Group Health Care Reform Proposals

Proposal	Proposal type	Pregnancy-related services	Children's preventive services	Screening services	Health promotion education/counseling	Cost-sharing for preventive services	Other
American Hospital Association	Play or Pay, Managed Competition	Prenatal care.	Well-baby care.	Mammograms	Not specified	No deductibles or coinsurance for preventive services.	"Other effective preventive care services."
National Association of Social Workers	Single Payer	Prenatal, perinatal care; family planning.	Well-baby and well-child care until age 21. ^d	Unspecified diagnostic services.	School-based prevention and health promotion programs.	No deductibles for all covered services, including preventive services.	None specified.
Physicians for a National Health Program ^e	Single Payer	Not specified.	Not specified.	Not specified.	Not specific.	No deductibles or copayments for all covered services, including preventive care.	Unspecified preventive services. ^e
American College of Physicians	Play or Pay	Not specified.	Not specified.	Not specified.	Not specified.	Not specified.	Not specified.

1. The following are certain types of programs and services (e.g., health promotion, such as well-child care, immunizations, and mammograms) will be held to a minimum to wider use of cost-efficient, wellness-oriented options. "

2. The government will delineate the essential services, and will define the levels of covered preventive care services.

Academy of Pediatrics.

3. The following are certain types of programs and services (e.g., health promotion, such as well-child care, immunizations, and mammograms) will be held to a minimum to wider use of cost-efficient, wellness-oriented options. "

4. The following are certain types of programs and services (e.g., health promotion, such as well-child care, immunizations, and mammograms) will be held to a minimum to wider use of cost-efficient, wellness-oriented options. "

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everyone would included in a single public plan covering all medically necessary services, including.. preventive and public health measures” (Himmelstein and , 1989) .

determining benefits, ACP proposes a process structured around questions of specificity to the patient. These questions pertain to the effectiveness and appropriateness of . A press release from ACP states that the proposal calls for ‘uniform benefits covering all medically necessary and effective care, including preventive care, ’ , press release, 14 September, 1992).

. congress, office of Technology Assessment, 1992, based on American Medical Association, Health Access America: The AMA Plan to Reform America’s Health Care system (Chicago, IL: AMA, June 1992); American Nurses Association, Nursing Agenda for Health Care Reform (Washington, DC: ANA, 1992); American Academy of Family Physicians, Rx for Health: the Family Physicians’ Access Plan (Washington, DC: AAFP, April 1992); American Academy of Pediatrics, Children First.. A Legislative Proposal (Washington, DC; AAP, 1991); American Hospital Association, “National Health Care Strategy: A Starting Point for Debate, ” unpublished, May 1991; National Association of Social Workers, “A National Health Care Proposal, ” unpublished, May 1991; Himmelstein, D U., Woolhandler, S., and the Writing Coommitte of the Working Group on Program Design, “A National Health Program for the United States: A Physicians’ Proposal, ” NEJM 320(2): 102-108, 1989; American College of Physicians, “Universal Insurance for American Health Care: A Proposal of the American College of Physicians, ” Annals of Internal Medicine 117(6):51 1-19, 1992.

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Table 6-6--Prevention Benefit Provisions of Selected Insurer Group Health Care Reform Proposals

Proposal	A Proposal type	B Pregnancy- related services	C Children's preventive services	D Screening services	E Health promotion/ education counseling	F Cost-sharing for preventive services	G Other
Health Insurance violation of	Small-group market reform	None specified.	None specified.	None specified.	None specified.	None specified.	None specified.
\\III.II.'1	Market reform	Prenatal care	Well-baby care.	"Other effective reventive and screening procedures. "	None specified.	None specified	'Other effective preventive and screening procedures. "

should not mandate that insurers cover services and categories of care... the buyers of insurance plans, not stae governnrnts, should be the ones who decide what provider groups should be covered. " (HIAA, Health Care Financing for All Americans, 1992, pg. 23).

- s. 11. S. Congress, Office of Technology Assessment, 1992, based on Health Insurance Association of America, Health Care Financing for All Americans: Private Market Reform and Public Responsibility (Washington, DC: HIAA, 1991); Blue Cross Blue Shield Association, Community Partnerships for a Healthy America (Washington, DC; **BCBSA, May 1992**).

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Table 6-7-Prevention Benefit Provisions of Selected Business and Labor Group Health Care Reform Proposals

Proposal	A Proposal type	B Pregnancy- related services	C Children's preventive services	D screening services	E Health promotion/ education/ counseling	F Cost-sharing for preventive services	G Other
Washington Health national Leadership Health I	Small group market reform	None specified	None specified	None specified	None specified.	None specified	None specified.
	Play or Pay	Prenatal care.	Well-baby and well-child care." tests.	Unspecified screening	None specified.	No copayments for well-baby and well-child care. 20% copayment for physicals and tests.	Routine physicals are covered.
	Single Payer	Prenatal care.	Well-baby	Unspecified diagnostic tests.	None specific.	None specific.	None specified.

baby and well-child care would include **vision, dental, and hearing preventive services.**

I information here refers to an **AFL-CIO position statement which does not define a specific plan, but sets core principles. One of these principles is that "any benefit ; t must include preventive care. "**

U S. Congress, Office of Technology Assessment, 1992, based on washington Business Group on Health, "position of the Washington Business Group on Health on Restructuring **the Small Group Health Insurance Market,**" unpublished, February 20, 1992; **National Leadership Coalition for Health Care Reform, Excellent Health Care for All Americans at a Reasonable Cost** (Washington, DC: National Leadership coalition for Health & Reform, 1991); AFL-CIO, "Statement by The AFL Executive Council on National Health Care Reform," unpublished, February 19, 1991 and AFL-CIO, "Resolution Adopted by the Nineteenth AFL-CIO Convention: Health care," unpublished, November 1991.

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Table 6-8-Prevention Benefit Provisions of Selected “Think Tank” Health Care Reform Proposals

Proposal	A Proposal type	B Pregnancy- related services	C Children’s preventive services	D screening services	E Health promotion/ education counseling	F Cost-sharing for preventive services	G Other
Heritage Foundation	Market reform ^c	Prenatal care.	Well-baby and well-child care.	Unspecified screening test.	None specified.	\$1,000 deductible and 25% coinsurance.	None specified.
American Enterprise Institute 1 ¹ ., (11} , 1991)	Managed competition	None specified.’	None specified	None specified.’	None specified.’	None specified. ^b	Preventive services that are known to be cost-effective and beneficial.
H o l e	Managed competition	None specified.	None specified.	None specified.	None specified.	None specified.	None specified.

All insurance plans provide at least the minimum benefits specified by the governments. There should include basic acute care services and a specific set of preventive services that are known to be cost-effective and beneficial” (Pauly et al., 1991).

could not require deductibles, copayments, or maximum out-of-pocket payments excess of the levels specified~ by the federal government, which would depend on policyholder’s family income” (Pauly et al, 1991).

credits or vouchers to support the mandated purchase of health insurance.

SOURCES: Congress, Office of Technology Assessment, 1992, based on S.M. Butler, “A Policy Maker’s Guide to the Health Care Crisis: Part II: the Heritage Consumer Choice Health Plan,” Heritage Talking Points (Washington, DC: Heritage Foundation, March 1992); Pauly, M. V., Danzon, P., Hoff, J., et al., “How We Can Get Responsible National Health Insurance,” American Enterprise 3:60-69, 1992; Jackson Hole Group, “The 21st Century American Health System,” documents one through four, unpublished, September 1991.