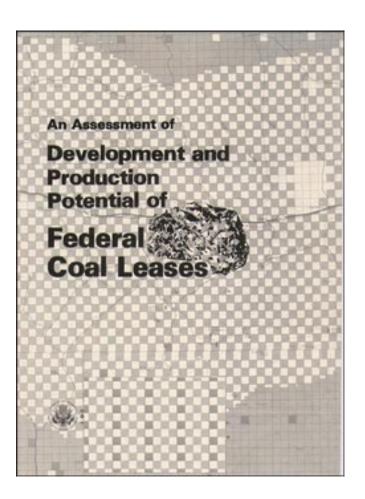
An Assessment of Development and Production Potential of Federal Coal Leases

December 1981

NTIS order #PB82-149378



#### Library of Congress Catalog Card Number 81-600178

For sale by the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402

### Foreword

This report is submitted in fulfillment of OTA's mandate under the Federal Coal Leasing Amendments Act of **1976** (Public Law 94-377) "to conduct a complete study of coal leases entered into by the United States under section 2 of the act of February 25, 1920 (commonly known as the Mineral Lands Leasing Act)."

The act directed that the study "shall include an analysis of all mining activities, present and potential value of said coal leases, receipts of the Federal Government from said leases, and recommendations as to the feasibility of the use of deep mining technology in said leased area." "Present and potential value" have been defined as the amount of potential coal production from Federal leases in the next decade.

This study differs from the typical OTA assessment in that the report "assesses" resources instead of technology. The main focus of the study is an estimation of the likely production from the existing 548 Federal coal leases in the seven major Western coal States. Although technical factors, mostly of a geological and mining engineering nature, were important in arriving at these estimates, the evaluation of technology was not central to the work.

OTA's analysis was greatly aided by the five State task forces held by OTA in Colorado, New Mexico, Oklahoma, Utah, and Wyoming. The task forces, composed of participants from State governments, local and Federal agencies, industry, citizens groups, and local universities were of inestimable help to OTA in evaluating the development potential of undeveloped leases and in providing insights on the factors affecting coal development in these regions,

The estimates of potential production from Federal leases made in this report are not forecasts of the coal that would be produced at a given price or a given demand. They are estimates of the total amount of coal that could be produced from existing and planned Federal mines and from those undeveloped Federal leases that have mining costs competitive with costs at currently operating mines in the same area. If the demand for Federal coal does not increase to these levels of potential production, then not all the Federal leases that could technically and economically be developed will be mined.

We hope that this report will provide Congress with helpful insights for the impending debates on Federal coal leasing and coal use goals for the United States.

John H. Libbour

IOHN H. GIBBONS 'Director

## Federal Coal Leasing Advisory Panel

Lynton K. Caldwell, Chairman Department of Political Science, Indiana University

> Jack Simon, Co-chairrnan Director, Illinois State Geological Survey

James Boyd private Consultant C. Wayne Cook Department of Range Science Colorado State University Lloyd Ernst Manager of Operations Western Fuels Association, Inc. Thomas France Private Consultant Gerrie Greene Legislative Representative National Association of Counties James R. Jones Director of Environmental Quality Peabody Coal Co. Carla Kish Western Organization of Resource Councils

Robert Lang\* Plant Sciences Division University of Wyoming Jonathan Lash Senior Project Attorney Natural Resources Defense Council, Inc. Alfred Petrick. Jr. Petrick Associates Daniel J. Snyder President Colorado-Westmoreland, Inc. Gary Tabak\* \* Western Fuels Association, Inc. Joseph Yancik Vice President, Research and Technical Services National Coal Association

\*Resigned January 1980.

## Federal Coal Leasing Project Staff

Lionel S. Johns, Assistant Director, OTA Energy, Materials, and International Security Division

Audrey Buyrn, Materials Program Manager and Acting Project Director

Karen L. Larsen	Michael J, Gargas McGrath*
Associate Project Director	Senior Project Associate

J. Russell Boulding James S. Cannon Jack C. Schmidt\*\* Lawrence E. Welborn\*

Research Staff

Iris A. Goodman Nancy Greenebaum James K. Hayes Deborah L. Pederson J. Stephen Schindler Sara E. Wright Aleka Unkovskoy

Administrative Staff Carol A. Drohan Patricia A. Canavan Margaret Connors Holmberg

# **OTA Publishing Staff**

John C. Holmes, Publishing Officer

John Bergling Kathie S. Boss Debra M. Datcher Joe Henson

\*Principal of Energy and Minerals Technology Assessment, Golden, Colo., and Washington, D.C. \*\*Principal of Geoservices West, Helena and Missoula, Mont.

#### **Contractors and Consultants**

This report was prepared by the Office of Technology Assessment Materials Program. The Materials Program wishes to acknowledge the assistance and cooperation of the following contractors and consultants in the collection and analysis of data.

Hope M. Babcock Christopher J. Bise Lynda L. Brothers Douglas W. Canete Cartography, Inc. Colorado Energy Research Institute Colorado School of Mines Research Institute Dames & Moore Earth Satellite Corp. Energy and Environmental Analysis, Inc. Hoffman-Muntner Corp. Mel Horwitch Vladumir J. Hucka Thomas W. Hunter

#### Joan E. Martin Sanna Porte Powder River Basin Resource Council Resource Consulting Group, Inc. James J. Sebesta Curtis Seltzer Arnold J. Silverman Cheryl A. Stevenson The Tosco Foundation U.S. Fish and Wildlife Service (WELUT) University of Utah Utah Geological and Mineralogical Survey John D. Wiener Martin E. Zeller

#### Contributors

OTA wishes to acknowledge the assistance of the following individuals:

Ralph J. Blumer, U.S. Geological Survey\* William E. Davis, Materials Program E. Alan Phillips Albert E. Paladino, National Bureau of Standards\* \* Stanley P. Schweinfurth, U.S. Geological Survey\* Frank J. Wobber, U.S. Department of Energy\*\*\*

\*On detail to OTA from U.S. Geological Survey. \* \* Materials Program Manager through December 1978.

\* \* \* Formerly OTA Staff

### Acknowledgments

OTA also wishes to acknowledge the contributions and cooperation of the following agencies and organizations:

American Mining Congress Association of American Railroads Colorado Department of Natural Resources Montana Bureau of Mines and Geology Montana Department of State Lands National Coal Association New Mexico Energy and Minerals Department North Dakota Geological Survey North Dakota State Department of Health Oklahoma Department of Mines Oklahoma Geological Survey Pittsburgh Mining Technology Center U.S. Department of Energy U.S. Department of the Interior Bureau of Land Management Bureau of Mines Geological Survey Office of Surface Mining Utah Geological and Mineralogical Survey Western Organization of Resource Councils Wyoming Department of Environmental Quality Wyoming Game and Fish Department Wyoming Geological Survey Wyoming Natural Heritage Program, The Nature Conservancy

In addition, OTA wishes to express its appreciation to the many individuals, organizations and companies who acted as reviewers for this report, and to the many Federal coal lessees without whose cooperation this report would not have been possible.

#### Participants in the State Task Forces

Colorado William BosworthSheridan Enterprises, Inc. Archie Carver U.S. Geological Survey C. Wayne Cook Colorado State University Henry E. Davis Peabody Coal Co. Doran Gillette Bureau of Land Management Scott Grace U.S. Environmental Protection Agency Dewitt John Department of Natura Resources Dan Kimball Office of Surface Mining Carla Kish Western Organization of Resource Councils Lewis Ladwig Colorado Geological Survey Dan Martin Bureau of Land Management D. Keith Murray Colorado School of Mines Research Institute Chris Seglem Colorado-Westmoreland Inc. Greg Spanski U.S. Geological Survey Robert Turner National Audubon Society New Mexico William G. Bradley Chaco Energy Co. Robert Calkins Bureau of Land Management Cubia L. Clayton Environmental Improvements Division New Mexico Health and Environment Department William Darmitzel New Mexico Mining Association James Edwards, Jr. U.S. Geological Survey Lucy Fox New Mexico to Department Energy and Minerals Steven J. Frost New Mexico Bureau of Mines and Mineral Resources D. Eugene Gray State Engineer's Office Louis Martinez New Mexico Energy and Minerals Department Mat Millenbach Bureau of Land Management Joseph A. Pierce New Mexico Health and Environment Department Charles Roybal New Mexico Energy and Minerals Department Jon Samuelson

New Mexican State Planning Office

Wyoming Walter C. Ackerman Department of Environmental Quality Stephen Berg-Hansen Rocky Mountain Energy Co. Jerry Boggs Office of Surface Mining C. Wayne Cook Colorado State University Norman Dalstead Colorado State University Fred Eiserman Energy Transportation Systems, Inc. John Eichenauer NERCO, Inc. Joseph Evans Department of Economic Planning and Development Chris Farrand Peabody Coal Co. Thomas M. France Northern Rockies Action Group Gary B. Glass Wyoming Geological Survey Joseph M. Hamner Carter Coal Co. Harry J. Harju Wyoming Game and Fish Department Bernice Heilbrunn Exxon Coal USA, Inc. Carla Kish Western Organization of Resource Councils Ron Kisicki Wyoming Highway Department John Lane Wyoming Highway Department Marion Loomis Wyoming Mining Association Arnie Mattila Rock Springs District Mining Office J. Stan McKee Bureau of Land Management Richard Moore industrial Siting Administration Kenneth Nation U.S. Geological Survey James J. Sebesta Colorado State University Frederick Scheerer Arco Coal Co. Mark R. Stromberg Wyoming Nature Conservacy Richard Tupper Black Hills Power & Light Co. James Vandel Wyoming Highway Department Warren White Office of the Governor John Wiener Environmental Consultant/Attorney Reed Zars Powder River Basin Resource Council

Ernest Achterberg U.S. Geological Survey Robert Brown Bureau of Land Management Ray Brubaker U.S. Department of the Interior Michael E. Cyr Bureau of Land Management William Dahlgren Dahlgren Contracting Co. Samuel A. Friedman Oklahomo Geological Survey James Gegen Bureau of Land Management Homer G. Meyer Bureau of Land Management Jeff Porter, III Garland Coal Mining Co. Blaney Qualls Oklahoma Department of Mines Nick M. Spanos Armco Materials Resources Utah Gordon Anderson Friends of the Earth C. Wayne Cook Colorado State University Ron Daniels Utah Department of Natural Resources Hellmut Doelling Utah Geoligical and Mineralogical Survey John Garr Coastal States Energy Corp. Frank Hachman University of Utah Dan Kimball Office of Surface Mining Region V Jack Moffitt U.S. Geological Survey Lyman Moore Bureau of Land Management Robert Moore Utah Coal Operators Association Max Nielson Bureau of Land Management Ken Riddle Utah Department of Transportation Carol Senden Bureau of Land Management

Oklahoma