Adirondack-New England, 96	Agriculture Stabilization and Conservation Service
Agassiz National Wildlife Refuge, 45	(ASCS), 73, 77, 78, 112
Agricultural Conservation Program (ACP), 77, 79	Farmers Home Administration, 77, 80
Alaska, 3, 16, 19, 25, 30, 52, 72, 87, 88, 99, 127, 132,	Payment-in-Kind Program (PIK), 9, 15
148, 152, 157, 192	Secretary of, 73
Alcovy River Swamp, Ga., 42	Soil Conservation Service (SCS), 73, 74, 77, 78, 80,
American Association of Port Authorities (AAPA), 154	90, 91, 148, 171
American Mining Congress (AMC), 155	Water Bank Program, 9, 12, 15, 19, 20, 73
American Paper Institute/National Forest Products	Department of Commerce:
Association, 152, 154, 155	Office of Ocean and Coastal Resource Management,
American Petroleum Institute (API), 155, 159	187
American Waterways Operators, Inc., 154	Secretary of, 83
Anchorage (Alaska) Wetland Plan, 19	Department of the Interior, 13, 69
Arkansas, 78, 194	Secretary of, 77, 84
Atlantic City, N.J., 127	Department of Justice, 180, 181
Audubon Society, 13, 84	District of Columbia, 72
Avoyelle's Sportsmen League v. Alexander, 176	Ducks Unlimited, 13, 84
Bass Angler's Sportsmen Society, 84	East Everglades Management Plan, 134
best management practices (BMPs), 132, 143, 170	effects of the 404 program, 141-161
Blackstone River, Mass., 45	delay costs, 156
Bombay Hook National Wildlife Refuge, Del., 41	length of delays, 157
Bureau of Reclamation, 74	percentage of permits delayed, 156
	sources of delay, 157
Cache River, Ill., 5, 44	distribution of costs, 160
California, 8, 52, 73, 99, 108, 111, 120, 123, 170, 172,	effects on wetlands, 141-145
188, 191, 194	benefits of the 404 program to regulated sectors, 146
California Supreme Court, 191	effects on development activities, 145
Canada, 52	general objections by regulated sectors, 147
capabilities of States, 187-195	congressional intent, 149
implementation problems, 193-195	program administration, 151
agency fragmentation, 195	program effects not reflected in permit data, 142
funding, 193	program effects reflected in program data, 143
inadequate technical information and expertise, 194	specific impacts, 152
interest in assuming 404 permitting, 195	modifications costs, 155
general attitudes, 193	opportunity costs, 159
monitoring and enforcement, 194	processing costs, 154
State and Federal regulatory programs, overlapping of,	Environmental Impact Statement (EIS), 11, 141, 154, 171
189-193	Environmental Law Institute, 77
activities and areas, 189	Environmental Protection Agency (EPA), 10, 13, 17, 18,
implementation procedures, 192	70, 71, 75, 76, 133, 135, 155, 158, 167, 169, 187
Carter, President Jimmy, 38, 78	Office of Research and Development (ORD), 77 Everglades National Park, Fla., 42
Cedarburg Bog, Milwaukee, Wis., 47 Charles River Basin, Mass., 4, 37, 45	Executive Order 11988, Flood Plain Management, 74
	Executive Order 11988, Flood Flam Management, 74 Executive Order 11990, Protection of Wetlands, 17, 74,
Chesapeake Bay, 47, 52, 60, 124	78, 80, 171
Coastal Zone Management program, 75, 83 Congress:	76, 60, 171
House Committee on Merchant Marine and Fisheries,	Farmers Home Administration, 12
167	Federal Crop Insurance Agency, 80
Connecticut, 84	Federal Emergency Management Agency, 76
Corkscrew Swamp Sanctuary, Fla., 41	Federal Office of Coastal Zone Management, 75
Council on Environmental Quality (CEQ), 118, 129	Federal programs, 69-81
Cranesville Swamp, W. Va,, 40	acquisition and incentive programs, 72
Currituck Sound, N. C., 48	Agriculture Conservation Program, 77
Outritude Double, 14. Ci, 40	agricultural conversions, 77
Delaware, 41	Federal tax, 78
Department of Agriculture (USDA), 12, 90	assistance to States and localities, 75

environmental programs and policies, 74	wetlands or natural areas, 39
regulatory permitting programs, 69	Indiana, 27
wetland research program, 76	Iowa, 97, 194
Federal Register, 174	Ipswich River, Mass., 45
Fertilizer Institute, 146, 152, 159	•
Florida, 31, 41, 42, 60, 87, 97, 99, 108, 111, 119, 120,	J. Clark Salyer National Wildlife Refuge, 195
122, 130, 152, 168, 188, 191, 192	J. N. Ding Darling Refuge, Fla., 42
General Accounting Office (GAO), 132, 133, 156, 157	Kearneysville, W. Va., 77
geographic distribution of wetland types, 32	Kentucky, 27
Georgia, 25, 41, 42	Kissimmee River, 51
Gianelli, William R., Assistant Secretary of the Army	
(Civil Works), 167	Lake Okeechobee, Fla., 51
Grays Harbor (Washington) Estuary Management Plan,	Land and Water Conservation Fund, 76
134	Lawrence Swamp, Mass., 47, 48
Great Plains Program, 79	legislation:
Great Swamp Refuge, N. Y., 42	California Coastal Act, 131
TT 1 1 70 1 TT 40	Clean Water Act (CWA), 4, 9, 10, 15, 69, 70, 75, 82,
Hackensack River, N.J., 47	187
Hammond, Edwin H., 29	404 program, 10, 14, 15, 16, 17, 69, 70, 134,
Hawaii, 87	141-161, 167-182
Hilton Head Island, S. C., 124	Coastal and Inland Wetland Restriction Act, 81
hydrologic characteristics of wetlands, 28	Coastal Zone Management Act, 9, 75, 83, 188
TD22- 71 04	Dingell-Johnson Act, 75
Illinois, 51, 94	Endangered Species Act, 74
impacts and mitigation, 117-135	Federal Aid in Fish Restoration Act, 75
definitions, 118	Federal Aid to Wildlife Restoration Act, 9, 75
development activities, 119-124	Federal Water Pollution Control Act (FWPCA), 69,
disposal and discharge of pollutants and nonpoint- source pollution, 123	149 Fish and Wildlife Coordination Act. 74, 92
drainage and clearing, 121	Fish and Wildlife Coordination Act, 74, 83
dredging and excavation, 119	Land and Water Conservation Fund Act of 1965, 12,
extensive flooding, 122	National Environmental Policy Act (NEPA), 11, 75,
filling, 120	118, 141, 154, 171
predicting impacts of, 126	Nebraska Environmental Protection Act, 191
general permits, 128	Nebraska Groundwater Management Act of 1975, 188
limitations, 126	New Jersey Coastal Area Facilities Review Act, 190
wetland reviews, 127	New Jersey Flood Hazard Area Control Act, 189
water withdrawals and diversions, 123	North Carolina Coastal Area Management Act, 173
mitigating impacts, 129	North Carolina Dredge and Fill Act, 189
feasibility of compensation on offsite mitigation, 130	North Dakota Drainage Law, 195
management plans, 133	Pittman-Robertson Act, 75
onsite mitigation to minimize impacts, 131	Protect Our Wetlands and Duck Resources Act
variables of wetland-impact magnitude, 124	(POWDR), 13, 69, 84
biological and ecological variables, 125	Rivers and Harbors Act of 1899, 10, 11, 72
operations variables, 125	Swamp Land Acts, 37
physical and chemical variables, 124	Water Bank Act of 1970, 12
importance of wetlands to man, 37-61	Wetlands Loan Act, 9, 12, 13, 69, 72
attitudes, 37	limitations of the 404 program, 167-182
ecological services, 43-61	Corps performance, 175-182
climatic and atmospheric functions, 60	district implementation, 176
fish and wildlife values, 52-61	monitoring and enforcement, 177
endangered wetland species, 57	regulatory policies, 175
pattern of duck distribution, 53	scope of coverage, 168-174
floodpeak reduction, 43-46	cumulative impacts, 174
ground water recharge, 47	decisionmaking criteria, 174
shoreline erosion control, 46-47	exempted activities, 170
water quality improvement, 48-51	general permits, 173
intrinsic values, 39, 42	nationwide permits, 171
recreation and education, 41	unregulated activities, 168

local programs, 83	Office of Coastal Zone Management (OCZM), 134
Louisiana, 55, 89, 97, 99, 113, 119, 122, 131, 159 Western Judicial District, 176	Office of Management and Budget (OMB), 146, 155, 156, 157, 177
Lower Mississippi Alluvial Plain, 89, 95, 97, 148	Okefenokee Swamp, Ga., 41, 42
Lower Mississippi River Valley, 5, 7, 56, 87, 99, 108,	Oregon, 55
113, 120	origins of wetlands, 25-28
Loxahatchee Refuge, Fla., 42	activities of man, 27
	beaver dams, 26
Maine, 25	distribution of wetlands in the United States, 26
major types of wetlands, 29	erosion and sedimentation, 25
bogs, 30	freezing and thawing, 26
bottom lands and other riparian habitats, 30	glaciation, 25
coastal salt marshes, 31	miscellaneous processes, 27
inland freshwater marshes, 29	
inland saline marshes, 30	Passaic River, N.J., 45
mangrove swamps, 31	Pennsylvania, 41, 42
shrub swamp, 30	Platte River Valley, Nebr., 169
tidal freshwater marshes, 32	policy considerations and options, 13-21
tundra, 30	issues and options, 14-21
wooded swamps, 30	private initiatives, 84
Maryland, 55, 99, 119, 146 Massachusetts, 26, 39, 45, 81, 84, 89, 146	programs and policies affecting wetland use, 8-13 administration policies, 13
Merritt Island National Wildlife Refuge, Fla., 41	Federal programs discouraging wetland conversion, 10
Michigan, 13, 25, 119	Federal programs encouraging wetland conversions, 12
Migratory Bird Conservation Fund, 69	Federal regulation-404 program, 10-12
Migratory Bird Hunting and Conservation Stamps, 9, 12,	major Federal programs, 9
72	private initiatives, 13
Minnesota, 25, 47, 73, 77, 79, 80, 95, 98, 112, 119, 180	State wetland programs, 13
Protected Waters Program, 81	. 0
Water Bank Program, 82	Rainwater Basin, Nebr., 79, 80, 109, 112, 120, 169
Mississippi, 119, 192	Reelfoot Lake, Term., 28
Mississippi Delta, 26	Richard King Mellon Foundation, 13, 84
Mississippi River, 26, 52, 80, 89, 130	Reilly, William, 39
Muskie, Senator Edmund, 170	G
Notice of Flood Incomes Programs (NIFID) 70, 94	Sacramento-San Joaquin Valley, Calif., 122
National Flood Insurance Program (NFIP), 76, 84	San Diego County, Calif., 172
National Forest Service, 72 National Forest System, 72	San Francisco Bay, 6, 28, 117, 130 Snohomish Estuary Wetland Study, Seattle district, 127
National Marine Fisheries Service (NMFS), 10, 11, 18,	South Carolina, 99, 168, 178, 188
70, 71, 74, 76, 77, 83, 141, 142, 144, 145, 158, 167,	South Carolina, 33, 166, 176, 166 South Carolina Heritage Trust Program, 43
178	South Dakota, 73, 77
National Park Service, 73	State programs, 81-83
National Pollution Discharge Elimination System, 75	acquisition, 82
National Science Foundation (NSF), 76, 77	incentives to landowners, 82
National Wetland Trends Study (NWTS), 87, 88, 89,90, 91,	influence on Federal activities, 82
94, 98, 108, 170, 171	wetland regulation, 81
National Wildlife Refuge System, 16, 41, 52, 72, 73	
Natural Resources Defense Council, Inc. v. Callaway, 10,	tax incentives, 12, 15
70	Tennessee, 28
Nature Conservancy, 13, 43, 84, 181	Texas, 55, 99, 119, 130
Nebraska, 27, 79, 80, 88, 97, 99, 109, 112, 120, 169,	Thief Run Wildlife Management Area, 45
180, 188	Thompson, Edward, Jr., 170
Neponset River Basin, Mass., 45	Tinicum Marsh, Pa., 41, 42
New Jersey, 99, 146, 173, 189, 190, 191 New York, 25, 42, 174	U.S. Army Corps of Engineers, 3, 4, 10, 11, 12, 13, 14,
North Carolina, 5, 40, 43, 55, 99, 109, 119, 152, 168,	15, 16, 17, 18, 37, 69, 70, 76, 82, 110, 126, 128, 129,
173, 180	141, 143, 156, 174, 175-182
North Carolina Office of Coastal Management, 192	Assistant Secretary of the Army (Civil Works), 71, 157
North Dakota, 25, 73, 77, 112, 180	167

Institute for Water Resources, 142, 147, 153, 154, 155, 156, 159, 160
U.S. Fish and Wildlife Service (FWS), 10, 12, 18, 19, 25, 38, 56, 70, 71, 74, 75, 76, 83, 84, 87, 90, 112, 134, 158, 167, 195

values and uses, 4-8
intrinsic qualities and ecological services, 4, 5
trends in wetland use, 7
wetland conversions, 5
Virginia, 46, 84

Washington, 25, 55, 99, 108, 178 Waterways Experiment Station (WES), 76 Wharton, C. H., 42 Watt, James, Secretary of Interior, 84 West Virginia, 40

wetland trends, 87-113 national trends-loss and gain, 87-91, 112 factors affecting wetland loss, 88 trend information, 90 vegetated wetlands, 91 agricultural conversions, 108 economic factors, 111 freshwater wetlands, 91 regional trends, 94 agricultural conversions of wetlands, 100 case studies, 98 wetland losses, 106 saltwater wetlands, 93 wetland vegetation, 28 Wisconsin, 25, 51, 56, 78, 83, 94, 130 Wisconsin scientific areas program, 43 Wyoming, 194